

1 JEFF KRAUT: OK. Good morning, I'm Jeff Kraut. I'm the
2 Chair of the Council and I have the privilege to call to order
3 the meeting of the Public Health and Health Planning Council for
4 April 16, 2015. I'd like to welcome the members, Commissioner,
5 and Executive Deputy Commissioner Dreslin, participants, and
6 observers. I'd like to remind the Council members and the
7 audience that this meeting is subject to the Open Meeting Law,
8 is broadcast over the internet. The webcast may be accessed at
9 the Department of Health's website, nyhealth.gov; the on-demand
10 webcast will be available no later than seven days after the
11 meeting for a minimum of 30 days, and then a copy will be
12 retained at the Department for four months. A couple of
13 suggestions or ground rules to make our meeting successful. This
14 is a synchronized, we do synchronized captioning, it's important
15 that people do not talk over each other. Captioning cannot be
16 done correctly when two people speak at the same time,
17 obviously. The first time you speak, please state your name and
18 briefly identify yourself as a councilmember or DOH staff; this
19 will be of assistance to the broadcasting company recording the
20 meeting. The microphones are hot. That means they pick up every
21 sound. That includes try to avoid rustling of papers, and also
22 be sensitive about personal conversation or sidebars, because
23 the microphone will pick that up and you will be embarrassed
24 forever on the internet. As a reminder, for our audience,
25 there's a form that needs to be filled out before you enter the

1 meeting room, which records your attendance. This is required by
2 the Joint Commission on Public Ethics, in accordance with
3 Executive Law section 166. The form is also posted on the
4 Department of Health's website, under www.nyhealth.gov, under
5 "Certificate of Need." So in the future you can fill out the
6 form prior to attending the meetings. We appreciate it in
7 helping us fulfill our duties as prescribed by law. Before I
8 introduce Commissioner, I would like to just make a mention, as
9 you know, Mr. Chris Booth has resigned from the Council in
10 February. He was a very dedicated and a valued member of this
11 Council. He served as vice-chair of the Establishment and
12 Project Review Committee. He was an active member of the Health
13 Planning Committee and the Public Health Committee, and he was a
14 kind of a voice of very structured disciplined thinking in the
15 room and I think, you know, if the saying goes no one of us is
16 smarter than all of us, he was one of those people that I think
17 elevated the discussion in the room and for that we owe him a
18 significant debt of gratitude. On behalf of the Council, Dr.
19 Boufford and I have signed a resolution of appreciation and I
20 just want to quickly go through that resolution. That whereas
21 Chris Booth has served as distinction [sic] with the Public
22 Health and Health Planning Council from 2011-2015 and during his
23 tenure he has been provided dedicated service and served as Vice
24 Chair on Project and Review and a member of the Planning
25 Committee. He served in this capacity. He made countless

1 contributions to improving New York State's health care delivery
2 system for the citizens of New York. And we want to acknowledge
3 his valuable service to the Council for his term and we resolved
4 that we convey to Mr. Booth our esteem, admiration, and
5 appreciation for his instrumental role in enhancing the health
6 and wellbeing of all those who reside in the State of New York
7 and then members of this Council extend their gratitude to him
8 for a committed service to the Council and our best wishes for
9 many years of health, happiness, and professional achievement. I
10 am hoping that you'll take the opportunity, if you do run into
11 Mr. Booth, or write him an email, and just share your personal
12 sentiments with him. As I said, we will miss him. He was a
13 valued member of this Council and we wish him well. I'd like
14 now, before I make some introductions--well, I'll come back to
15 the Establishment Committee later--I'd like to then ask if I
16 could Dr. Zuckerman [sic] to provide his report.

17

18 HOWARD ZUCKER: Good morning. Thank you very much. It's a
19 pleasure to be here to speak with you today. The Department has
20 been on a whirlwind of activity and I'd like to bring you up to
21 date on some of the most important issues that we have had. I'd
22 like to start with the executive budget, which was recently
23 passed, before discussing some of the other topics, including
24 DSRIP, the current flu season, and Public Health Week. I am
25 pleased to say the Department had several pieces of good news in

1 the upcoming budget season, which will enable us to pursue our
2 goals. Overall, it provides an unprecedented level of resources
3 to support the health system transformation. So to start with,
4 we'll begin with the capital funding for hospitals and community
5 health centers. The enacted budget includes a comprehensive
6 package of capital funding and short-term operating assistance
7 that will support health care transformation, in communities
8 throughout the state. This includes [\$]285 million in addition
9 vital access provider funds to help financially fragile health
10 care providers continue to operate while they implement the
11 long-term sustainability plans. We also received \$700 million in
12 funding that will go towards health care facility investments to
13 preserve, expand, and improve the quality of services in
14 Brooklyn communities with the greatest health care needs and
15 most fragile providers. We are also receiving \$300 million in
16 capital funding to consolidate multiple outdated facilities in
17 Oneida County into a new state-of-the-art hospital and medical
18 campus. In addition, the budget includes \$335 million for grants
19 to essential geographically isolated hospitals that will support
20 debt retirement and other initiatives that are part of the
21 restructuring plans designed to achieve their long-term
22 financial sustainability. The budget also includes [\$]19.5
23 million in a community health care revolving capital fund that
24 will be jointly administered by the Department and the Dormitory
25 Authority. So these funds will be used to expand access to

1 capital for community-based clinics that are not part of
2 hospital systems and that's one of the... so that one area is in
3 issue with the budget, so the next part of that also is involved
4 with the budget is the issue of the Ending the AIDS Epidemic. So
5 the executive budget also included \$10 million over two years to
6 help implement activities to End the AIDS Epidemic. Governor
7 Cuomo had made the historic commitment that New York will be the
8 first state to end the HIV as an epidemic and that this will be
9 done by 2020. The three-point plan he announced include: a push
10 to identify all persons with undiagnosed HIV and get them into
11 treatment; to have all those with diagnosed HIV achieve viral
12 suppression; and to provide access to pre-exposure prophylaxis
13 or prep medication to high-risk persons to keep them HIV
14 negative. In addition to the \$10 million, the budget includes
15 language that will make it easier for incarcerated persons to
16 get tested. It also contains language that removes disincentives
17 for the use of proven prevention strategies, such as condoms and
18 sterile syringes, among persons most likely to acquire or
19 transmit HIV. The budget builds on the steps taken last year to
20 move the state closer to the goal set forth by the Governor of
21 reducing new infections from 3,000 per year that we have to 750
22 and active a first-ever decrease in HIV prevalence. Our vision
23 is to make New York a place where new HIV infections will be
24 rare and persons with HIV will live longer and healthier lives.
25 It's a goal that with proper support we are certain that we can

1 achieve. On the next issue, which is children's health homes, in
2 addition the budget provides \$45 million for Medicaid health
3 home care management services for children, adolescents, and
4 teens. These health homes will be tailored to serve the needs of
5 high-risk, medically fragile children, including those with
6 multiple chronic illnesses, a history of trauma, serious
7 emotional disturbances, and children in foster care. Currently
8 many of these services are siloed; they do not provide
9 continuity or integrated care, as children grow and change, and
10 transition to different settings. Linking New York's Child-
11 serving systems in health homes will provide a national model
12 for better coordination of services, improved outcomes, and
13 expanded access to care-management services. On the issue of
14 health home criminal justice, the budget invests \$55 million
15 over two years for Medicaid criminal justice homes. The funds
16 will help former inmates transition into communities from the
17 criminal justice system and will reduce recidivism, as well as
18 Medicaid multi-public health and criminal justice costs. In
19 addition, they will improve linkages between the health homes
20 and the criminal justice system and thereby improving the
21 engagement of a population with significant medical, as well as
22 behavioral, health issues. The money will facilitate projects to
23 leverage data sharing and linkages between the health homes and
24 the existing community-based initiatives, such as the
25 alternatives to incarceration and re-entry taskforces, that are

1 in place. Our goal is identify imprisoned persons who are
2 eligible and enrolled in health homes and make sure they are
3 connected to health home care management in their communities
4 when they are released. An additional one-million dollars is
5 available to facilitate Medicaid enrollment for the highest-risk
6 members in the population. On another issue is the issue of
7 fluoridation. Some more good news about that, regarding to the
8 budget, it's going to enhance our fluoridation program. The
9 budget invests \$10 million over two years to help communities
10 with the insulation, the repair, the upgrade of drinking water
11 fluoridation systems. The State's Prevention Agenda has
12 recognized that the drinking water fluoridation program is the
13 single-most-important intervention a community can undertake to
14 solve dental problems. This funding helps maintain and expand
15 community water fluoridation, which is an evidence-based public
16 health intervention. The program will focus on communities that
17 do not currently provide optimal fluoridation, as well as
18 communities that have been in need of an upgrade. This will
19 reduce the burden of tooth decay, reduce the cost of treatment
20 to Medicaid and other health plans, and help enhance the local
21 economic activity (the lack of funds to purchase equipment and
22 construct adequate systems are major barriers to implementation
23 in the community water fluoridation programs). Caregiver
24 support. And last but certainly not least. I am pleased to
25 announce that the Governor has committed \$50 million over two

1 years to supporting care givers. We are all aging; we know
2 somebody who is aging. We know someone who needs assistance with
3 their daily lives, because it's a disability or loss of function
4 that occurs to them, and there are millions of generous New
5 Yorkers who spend countless hours caring for these aging and
6 disabled friends, family, neighbors. But family members who care
7 for aging or mentally ill or impaired relatives tend to
8 encounter more stress than other kinds of caregivers. They
9 themselves report high levels of depression. We need to better
10 support these caregivers. The final budget item increases
11 funding for respite care services, so family caregivers can
12 continue their tireless efforts. This includes an increase in
13 funds for the current program for the Alzheimer's disease
14 assistance centers and the Alzheimer's Disease Community
15 Assistance Program, or ALZCAP. Both will be expanded and
16 rebranded as part of this overall effort. Regarding DSRIP, we
17 have a brief update on DSRIP, as well. As you know, last spring
18 we received the \$8 billion Medicaid waiver. The bulk of those
19 funds are being applied to our delivery system reform incentive
20 payment program, or DSRIP, which is designed to transform our
21 safety net providers in the health delivery system serving
22 Medicaid patients. Last December, 25 performing provider systems
23 across the state submitted project plan applications describing
24 their plans for system transformation. These plans were scored
25 and then reviewed by an independent panel of experts. We have

1 provided those scores to the Federal government for their final
2 review with a recommendation to approve them all. The main goal
3 of each performing provider system is to reduce avoidable
4 hospital use by 25 percent. We want to shift the focus of care
5 away from the emergency department and inpatient settings to
6 more comprehensive care in ambulatory and community settings.
7 This effort requires significant collaboration among the
8 Medicaid providers, whose efforts will be carefully monitored
9 and measured. Funding from DSRIP hinges on each PPS meeting
10 their project performance and outcome measures. We're hoping to
11 hear back from CMS soon on this. On FIDA. We also have some news
12 about our Fully Integrated Dual Advantages, or FIDA. It's a
13 program, individuals in New York City and Nassau County who are
14 enrolled in both Medicaid and Medicare can now receive services
15 under one person-centered health plan. As of April 1st, eligible
16 individuals began being automatically enrolled in FIDA, which
17 allows enrollers to receive all health services under one simple
18 plan. The plan includes full Medicare and Medicaid coverage,
19 long-term care, Part D of Medicaid drug coverage, and other
20 benefits. Enrolled individuals will not pay any deductibles,
21 premiums, or copayments/coinsurance to a FIDA plan when they use
22 any of the covered services. We now have over 36,000 people
23 enrolled in this. Eligible people can opt in to the program at
24 any time by calling the New York Medicaid Choice, the enrollment
25 broker, and select one of the 25 available FIDA plans. FIDA was

1 created in partnership with CMS and will improve health care by
2 organizing care around each person's unique needs and
3 preferences. Each individual has a care team composed of
4 doctors, specialists, and other service providers. The team
5 model enables an enrollee's health care providers to work
6 together to create a optimal care plan for the patient. This
7 helps the providers better coordinate their efforts to make sure
8 that each individual gets the care he or she needs. Caregivers
9 are also part of the team and can help and support enrolled love
10 ones in making the right decisions about their care. Regarding
11 the flu season. We recognize from the temperatures out there and
12 the fact that nobody's wearing a winter coat that spring has
13 finally arrived in New York, but we're still dealing with the
14 flu season. As of the end of March, flu activity was still
15 geographically widespread, with 52 counties, plus New York City,
16 reporting laboratory-confirmed influenza. But there was a 15
17 percent decrease in lab-confirmed influenza reports over the
18 previous week; however the number of patients admitted to the
19 hospital or hospitalized patients with new case of flu did fall
20 21 percent, which is obviously good news. So the Department will
21 certainly continue to monitor flu as we do every year; we'll
22 give you more news about this as it becomes available. An
23 finally, I just want to say a few words about Public Health
24 Week, which took place last week. Governor Cuomo took the
25 opportunity to launch a new anti-obesity campaign. As we know,

1 obesity is a serious health problem in New York State. One of 61
2 percent of New York Adults and 25 percent—one-in-four—of our
3 children are overweight or obese. We simply cannot allow this to
4 continue. So I took this message around the state last week and
5 talked to community groups about the importance of obesity
6 prevention. I went to Buffalo, to Syracuse, to Troy, Long
7 Island, Helen Hayes Hospital—and each community connected with a
8 county health director or the commissioner there, to cement the
9 Department's relationship with the local public health
10 communities. At each stop, I spoke about the ways we can combat
11 obesity, mainly physical activity and good nutrition, and the
12 importance of those tools at all age groups. Obesity prevention
13 to improve nutrition and physical activity is a major component
14 of our Prevention Agenda, the 2013–2017 agenda, and we're now
15 entering the third year of the Prevention Agenda. Dr. Birkhead
16 will provide an update on this later this morning. Though Public
17 Health Week may be over, our campaign is not. We're going to
18 tackle this problem from all ends of the state and then however
19 we need to to improve the public health of everybody in the
20 state. We plan to continue to get the message out there and we
21 will drive the rates of obesity down in New York, along with all
22 the other areas of public health that we want to tackle at this
23 time. I want to thank you for giving me this opportunity to
24 speak with you. I wish I could stay and listen to the other
25 reports. I have to give a speech and that requires some travel,

1 so I won't be able to stay this morning, but we'll have an
2 opportunity to hear from all of you in the future. So thank you
3 very much.

4

5 JEFF KRAUT: Thank you, Commissioner. Are there questions
6 for the Commissioner on this report or any other matter of
7 interest or curiosity? Dr. Martin.

8

9 GLENN MARTIN: Given all the big issues that you raised,
10 this will seem reasonably trivial, is my guess, but it has to do
11 with flu season, it's vaguely tied in. From sitting on the
12 Behavioral Health Committee, we had the opportunity to look at
13 the regs that were finally going to be promulgated through OMH
14 and noticed that in the last revision—which I think came through
15 this committee, I missed it that time—that there's an exemption
16 for hospital personnel who are speech therapists and the like (I
17 believe this is correct), to operate without masks, even if they
18 weren't given shots, so that they could see their mouths. This
19 does seem important for a speech therapist, but I can argue it's
20 the same for lots of other things. And frankly, I would think
21 not giving infectious diseases that are potentially lethal would
22 be equally important or more so. And I was just wondering if
23 perhaps we could reconsider that exemption going forward,
24 because it does seem rather odd, given the overall goal of the
25 regulation.

1

2 HOWARD ZUCKER: I think we can reconsider that. I think that
3 what we also should do is make every effort, particularly for
4 individuals like that in speech therapists, to push them to make
5 sure they get their vaccine, because here we have a situation
6 where there's a reason that you would not want someone wearing a
7 mask, and it's pretty tied to their, what they do to help people
8 in the state. So let me see what we can do and we'll look into
9 that as well. That's a good point.

10

11 Thanks.

12

13 JEFF KRAUT: Any other... yes. Ms. Rautenberg.

14

15 ELLEN RAUTENBERG: One of the things that went down in the
16 budget was the retail clinics, urgent care centers issues—
17 something that this Council and the Department spend a lot of
18 time on. Was it simply because policy was embedded in the budget
19 item? Does it come back in another way? Did... was the politics
20 not played well? I mean...

21

22 HOWARD ZUCKER: We will look into this. We are concerned
23 about all the issues of the clinics and I know this committee
24 looked at this last year and actually we had spoken a little bit
25 about next steps regarding that, as to try to figure out how to

1 tackle that. You're specifically talking about sort of the
2 freestanding clinics that are out there are growing in the
3 state.

4

5 Something that [inaudible].

6

7 HOWARD ZUCKER: Right. Well, I know Dan Sheppard will be
8 giving a report in a little bit about that, so maybe Dan will
9 fill you in a little bit about that. Great. Thanks, Dan.

10

11 JEFF KRAUT: Welcome to the sausage factory. Any other
12 questions? Commissioner, thank you so much and we appreciate you
13 coming and sharing with us an update.

14

15 HOWARD ZUCKER: Thank you very much. Appreciate it.

16

17 JEFF KRAUT: OK, now I'd like to make a motion. I'd like
18 to move into executive session. Pursuant to New York State
19 Public Officers Law, section 105F, to consider two cases arising
20 under DHL section 2081-B. after that, and prior to returning to
21 the public portion of the meeting, the Council is going to
22 obtain a confidential legal advice from our general council,
23 which is exempted under the Open Meetings Law requirement,
24 pursuant to Public Officer Law section 1083. May I have a
25 second?

1

2 Second.

3

4 JEFF KRAUT: I have a second, Dr. Berliner. I ask the
5 members of the public, would you please exit the meeting room,
6 as the Council will now go into executive session. We anticipate
7 that we should be returning somewhere about 11:00am, and what
8 we'll do is we'll wait for everybody to exit.

9

10 [EXECUTIVE SESSION]

11

12 JEFF KRAUT: We're ready? OK, I am calling back into
13 order the Public Health and Health Planning Council of April 16,
14 2015. Our next agenda item is the adoption of minutes. May I
15 have motion to adopt the minutes of February 12, 2015, PHHPC
16 minutes?

17 [Second.]

18 I have a motion. I have a second. Second, Dr. Kalkut. All
19 those in favor, aye.

20 [Aye.]

21 Opposed? Abstentions? The motion carries. Before we begin
22 here's been some exciting changes to the Establishment and
23 Project Review Committee; Mr. Robinson has been appointed to
24 serve as its chair and Dr. Kalkut has been appointed to serve as
25 it's vice chair. In addition, Ms. Fine has joined the committee

1 and I speak on behalf of the council and thank you for
2 undertaking these new leadership roles and we look forward to
3 working with you guys. Before we call the Committee to order, I
4 am going to present an item of the administrative law judge
5 reporter recommendations for establishment and construction. The
6 application number 131347-P, Southtowns Ambulatory Surgery
7 Center, LLC. The Department is recommending a five-year limited-
8 life approval, with contingencies and conditions. This
9 application was considered by the Establishment and Project
10 Review Committee in a special meeting on April 10, 2014. A vote
11 to recommend approval of this application was taken, but that
12 vote failed and the application proceeded to the Council without
13 a recommendation to the full Council at its meeting later that
14 day. The full Council then proposed to disapprove the
15 application and the applicant was afforded a hearing pursuant to
16 section 2801-A of the Public Health Law. A hearing was held
17 before an administrative law judge, and on February 20, 2015 the
18 administrative law judge issued a report with findings of fact
19 and a recommendation that the Council approve this application
20 as recommend by the Department. I now move the that the Council
21 adopt the Department's recommendation accordingly as set forth
22 in the proposed resolution of approval, included with the agenda
23 book exhibit, for this application, as resolution A, which is a
24 resolution of approval. I just want to note for the record that
25 in the exhibit, that condition seven, the new complete

1 construction date is July 31, 2016. I would like to make the
2 motion. Do I have a second?

3 [Second.]

4 I have a second. Dr. Gutierrez. Mr. Abel. Or, who is gonna...
5 Who is going to tee this up? Who is just going to explain... Does...

6

7 CHARLIE ABEL: I can simply call the Public Health and
8 Health Planning Council members attention to my...

9

10 JEFF KRAUT: Excuse me. Mr. Abel, I have to just... One
11 other thing I didn't mention is Tom Holt declared a conflict and
12 has excused himself and he has left the room. Sorry. Mr. Abel.

13

14 CHARLIE ABEL: I wanted to call members' attention to my
15 April 9, 2015 memo, summarizing the past processing of this
16 application, and the ALJ's recommendation, which was attached to
17 that memo. The Department continues to recommend approval. Thank
18 you.

19

20 JEFF KRAUT: OK. We have in the exhibit the report of the
21 administrative law judge. That is the only item we'll take up
22 right now. Are there any questions? Hearing none, I'll call for
23 a vote. All those in favor for the motion, say aye.

24 [Aye.]

1 Opposed? Abstentions? The motion carries. I'll now... now
2 should we? Do you want to go to codes first? OK, we have staff
3 here, so I am not going to go to Project Review, I am going to
4 go to Codes next. So let me just get my little cheat sheet.
5 Could you ask Mr. Holt to please return and Dr. Gutierrez, if
6 you would like to make the report of the Codes Committee.

7

8 ANGEL GUTIERREZ: Good morning, at the March 26th meeting
9 of the Codes Committee, the Committee reviewed two proposed
10 regulations, one for emergency adoption and one for information.
11 For emergency adoption was the children's camps. And the first
12 matter on the agenda at that time was another proposed emergency
13 amendment to sub-part 72 of the State Sanitary Code, regarding
14 children's camps. These amendments are necessary to implement
15 the law that established the New York State Justice Center for
16 the Protection of People with Special Needs. At the Committee
17 meeting, Tim Shae, the Department of Health noted that there
18 have been no changes to the emergency amendments previously
19 approved by the council, which have been in effect since June
20 the 30th of 2013. He indicated that the emergency amendments
21 currently in effect will expire in mid-June, so it is necessary
22 to request approval of another emergency adoption. Mr. Shae
23 explained that the Department has not yet put forth permanent
24 regulations because the Justice Center is continuing to work on
25 regulations, and that it has asked that the Department of Health

1 wait to finalize the children's camps regulations until this
2 work concludes. The committee voted to recommend adoption to the
3 full Council and I so move.

4

5 JEFF KRAUT: I have motion, do I have a second? I have a
6 second, Dr. Berliner. Any discussion? Hearing none, I'll call
7 for a vote. All those in favor, aye.

8 [Aye.]

9 Opposed? One... Oh, one opposed, Dr. Martin. Dr. Bouton-
10 Foster. Any abstentions? The motion carries.

11

12 ANGEL GUTIERREZ: For information, as a supplemental
13 report on certain congenital abnormalities for epidemiological
14 surveillance. Next on the agenda for information are proposed
15 amendments to section 22.3 and 22.9 of Title X, NYCRR, which
16 defines when and how individuals are reported to the congenital
17 malformations registry. Currently, health regulations require
18 physicians and hospitals to report congenital malformation that
19 are diagnosed within two years of a child's birth. The
20 Department's proposal will require reporting of pre-natal
21 diagnosis of birth defects, extend the case capture period for
22 certain defects, and require nurse practitioners and physician's
23 assistants authorized to diagnose congenital anomalies to report
24 diagnosis to the registry. The proposed amendments would also
25 clarify and reiterate the requirements that clinical

1 laboratories conducting diagnostic testing on New York State
2 residents submit a report to the registry. These changes will
3 enhance the Department's epidemiologic surveillance and advance
4 its understanding of birth defects and their environmental
5 causes. Furthermore, the Department would more accurately be
6 able to measure effectiveness of preventive efforts. A notice of
7 proposed rulemaking was published in the New York State Register
8 on February 25, 2015. It was open for public comment until
9 February 13, 2015. The Department is currently reviewing the
10 comments received in the public comment period. Since this was
11 before the Committee for information only there was no vote. Mr.
12 Chairman, that concludes my report.

13

14 JEFF KRAUT: Thank you. Are there any other questions?
15 Thank you much, Dr. Gutierrez. I now call the Project Review
16 Committee, under the category of project review, Dr. Kalkut will
17 be reporting on a number of CON applications that we reviewed at
18 the previous meeting of the Committee on Establishment of Health
19 Care.

20

21 GARY KALKUT: Thank you. We'll start with the applications
22 for constructions, category one. 142200C, Long Island Digestive
23 Endoscopy Center in Suffolk County. To add pain management as a
24 specialty to an existing single-specialty ambulatory surgery
25 center, and bring online a fourth procedure room that had

1 previously been approved and constructed. DOH and the
2 Establishment and Project Review Committee both recommended
3 approval with condition and contingencies, maintaining the
4 current operating certificate expiration date of June 4, 2019. I
5 advance a motion.

6

7 JEFF KRAUT: May I have a motion? Do I have a second?

8 [Second.]

9 I have a second, Dr. Gutierrez. Any Department of Health?

10

11 CHARLIE ABEL: No comments at this time, thank you.

12

13 JEFF KRAUT: Any questions from councilmembers? Hearing
14 none, I'll call for a vote. All those in favor aye.

15 [Aye.]

16 Opposed? Abstentions? The motion carries.

17

18 GARY KALKUT: Next in category two, we have two conflicts
19 and recusals, Ms. Hines, who is leaving the room, and Mr.
20 Robinson, also leaving the room. This is 121224C, HCR in Monroe
21 County. Application is to add three counties, Livingston,
22 Ontario, and Wayne, to the existing counties HCR currently
23 services. The Department and the Project Review Committee both
24 recommended approval with condition and contingencies. I make a
25 motion to...

1

2 JEFF KRAUT: I have a second, Dr. Gutierrez. Department
3 of Health want to make any comment?

4

5 CHARLIE ABEL: No comments, thank you.

6

7 JEFF KRAUT: Does any member of the Council have any
8 questions? Hearing none, I'll call for a vote. All those in
9 favor, aye.

10 [Aye.]

11 Opposed? Abstentions? The motion carries.

12

13 GARY KALKUT: We move to category six. This is an
14 application for competitor review of health care facilities and
15 agencies for dialysis services and construction. I will present
16 these two together, but they will require a separate vote by the
17 Council. First is 142261C, Faxton St. Luke's Health Care
18 Division in Madison County. An interest declared by Dr. Baht.
19 This is to certify an eight-station chronic renal dialysis
20 extension clinic, including home dialysis services, to be
21 located at 131 Main Street, in Oneida. The DOH recommends
22 approval with conditions. The Establishment and Project Review
23 had no recommendation on this application. The related
24 application in the competitive review is 142183B, that's Utica
25 Partners, LLC, doing business as the Dialysis Center of Oneida,

1 Madison County. Again, an interest by Dr. Baht. This is to
2 establish and construct an eight-station chronic renal dialysis
3 center to be located at 2142 Glenwood Shopping Plaza, Oneida,
4 NY. Department recommends disapproval on the basis of need and
5 the Committee had no recommendation.

6

7 JEFF KRAUT: We have motion where the Committee made no
8 recommendation on these two projects and the Department
9 recommended approval on the Faxton St. Luke's and disapproval on
10 the basis of need on the Utica Partners. We will take, we will
11 do the discussion together, but I will then call—I'll have a
12 motion to... I have a motion on the floor and I'll take each of
13 these separately, but so I think I'll call 142261C, Faxton St.
14 Luke's Health Care with the recommendation of the—no
15 recommendation from the Council and recommendation of approval
16 by the Department. May I have a motion? Dr. Gutierrez.
17 Microphone, please.

18

19 JEFF KRAUT: OK, I have to make—I have to make two
20 motions. I have to make one motion and then get a motion and a
21 second, and then I gotta make a separate. And there's no, it's
22 not cause we want to discuss them both. We have to vote
23 separately, but I am calling both of them for motions. So I just
24 want a motion to call that. We're going to discuss it, but we're
25 going to come back and vote separately on each one, but we're

1 discussing them together. So that's one motion that I have asked
2 for a second.

3 [Second.]

4 Second.

5 Ms. CARVER-CHENEY: Yeah, just a quick question. Can we
6 approve both or we can only approve one?

7

8 JEFF KRAUT: I think we are able to vote as we see fit.

9

10 The second is application 1428[1]3B.

11

12 HOWARD BERLINER: I am not sure you answered the
13 question. I mean, this is a competitive batch.

14

15 JEFF KRAUT: Well, you have to decide.

16

17 HOWARD BERLINER: No, but I think the question was can we
18 approve both, not can I individually vote yes for both of them.
19 But if the Council votes yes for both of them, what have we
20 done?

21

22 JEFF KRAUT: You have approved both. But why don't we ask
23 the Department of Health that question. Could you... let me just
24 get it on the floor to be discussed. Now, could I ask you-OK. So
25 this the application is recommended. DOH recommends disapproval

1 on the basis of need. This is 142183B, DOH, the committee voted
2 no rec. Had no recommendation. Do I have a motion? I have a
3 motion. Do I have a second?

4 [Second.]

5 I have a second. OK. Now.

6

7 PETER ROBINSON: Is that a motion to approve or
8 disapprove the second one?

9

10 JEFF KRAUT: The recommendation of the Department of
11 Health is to disapprove. We are considering the recommendation
12 of the Committee, which is no recommendation.

13

14 PETER ROBINSON: So when you make a motion for this
15 particular application, the second one, is the initial motion to
16 initiate the discussion? The motion is to disapprove? Or motion
17 to approve?

18

19 JEFF KRAUT: Good question. What did I just do?

20

21 PETER ROBINSON: You didn't... It was not clear. All I am
22 asking for is clarification on that.

23

24 ART LEVIN: Nothing. We... there's no clarity here, so.
25 That's right.

1

2 [Well, he made a motion.]

3

4 That's right.

5

6 JEFF KRAUT: OK. I am going to do it a little
7 differently. I am going to do it a little differently. I am
8 going to bring both of these—we're going to have the discussion
9 and then we'll entertain the motion, OK. How about that? Now,
10 Dr. Baht, you have declared an interest and I saw... is Mr.
11 Torres, is Dr. Torres in conflict? He's just outside for a
12 minute? OK, I just want to make sure he's not in conflict. OK.
13 There is no motion on the table yet. We'll have the discussion
14 and then we'll make the motion. Is that clear? Department.

15

16 CHARLIE ABEL: Thank you. What you have before you are two
17 applications to initiate a dialysis facility for eight stations.
18 The Department... for Madison County. The Department has a need
19 methodology for dialysis stations and the current need,
20 remaining need, for the planning region, which is the county, is
21 eight stations. We did receive two applications. They are
22 presented here, through reviews for each for eight stations. The
23 need methodology tells the Department that we cannot approve
24 both, so we had to review both of these applications on a
25 competitive basis. We established competitive criteria around

1 the statutory CON review criteria—which are, of course, public
2 need, financial feasibility, and character and competence—but we
3 also extended criteria to logical items. So our selection
4 criteria that you might expect, for instance, regional position
5 of the proposed dialysis center and the physical plant and how
6 proposed and quickly the facilities could be put in operation.
7 The need was created by the closure of the Faxton St. Luke’s
8 extension clinic for dialysis services last year and this was in
9 the summer and as a result, we received the Utica Partners
10 application and then an application from Faxton St. Luke’s for a
11 new extension clinic. In reviewing the standards of character
12 and competence, and public need, we found that both applicants
13 passed those standards. They are both proposing eight stations,
14 which is sufficient to meet the need in the region. And both
15 the—and from a character and competence perspective, the Utica
16 Partners application, applicant members passed our character and
17 competence review. As Faxton St. Luke’s Hospital is a currently
18 established provider and this is an extension clinic of that
19 provider, we look at current compliance and the facility is
20 currently in compliance with all Department rules and
21 regulations. We took a look at it from a regional perspective.
22 Both facilities are proposed to be within, located within a mile
23 of one another. We didn’t find a discernable difference with
24 respect to the siting, proposed siting of the two facilities.
25 There is the Faxton St. Luke’s application does propose to begin

1 construction and operation just a matter of only a couple of
2 months before the Utica Partners, but that really didn't seem
3 substantial and plus, as we all know, construction dates do tend
4 to slip from time to time. So it didn't really factor very much
5 into our evaluation. So we looked at financial factors and we
6 looked at the cost per unit of service. The revenues for
7 dialysis facilities are fixed; they are really driven by
8 primarily by CMS rates for Medicare payments, for dialysis
9 patients and services provided to those patients. So we look at
10 costs. And one of the reasons we look at costs is to try to
11 determine the sustainability of those facilities. I'll tell you
12 straight out, both facilities have demonstrated that they can
13 provide services in a financially feasible manner. The Faxton
14 St. Luke's application, as submitted and reviewed, had a lower
15 cost per unit of service—substantially lower than the Utica
16 Partner's application. We questioned the applicant with the
17 respect to that cost per unit of service, as did its competitor
18 in correspondence to the Department. And I should just point out
19 that both Utica Partners and Faxton St. Luke's have submitted
20 material to the Department, which we have shared with you,
21 professing the benefits of their application, and in some cases
22 taking some objection to points in the opposition's application.
23 We sensitized the Faxton St. Luke's application and presented
24 that a sensitized review at the Establishment and Project Review
25 Committee meeting some three weeks ago for two reasons: One, the

1 initial application as submitted proposed services for a-
2 proposed more services, a higher volume of services, than we
3 felt the region could sustain, so we had to sensitize for
4 volume; and we had a sensitize because there were some costs in
5 the application that we believed, or there were mention of some
6 costs in the application that we believed needed to be in there.
7 So, we took our best educated guesses at what those costs would
8 be and we presented that material at the Establishment and
9 Project Review Committee meeting. Faxton St. Luke's has revised
10 their application and increased their budgeted expenses for many
11 of these to compensate for many of these omissions and the cost
12 of per unit of service is still considerably lower than the
13 Utica Partners application. All other factors being comparable,
14 the element that we focused on at the Establishment and Project
15 Review Committee meeting and in our review, is that the Faxton
16 St. Luke's application proposes a more cost-efficient proposal,
17 and as a result, that we recommend approval based on that
18 metric. And we, in response to the Establishment and Project
19 Review Committee's Chair's request for quality data on both
20 applications, we gave you (and you should have at your chairs)
21 the CMS STAR data related to the facts in St. Luke's operations,
22 for its facilities, and also and I need a note that since Utica
23 Partners is a separate legal entity, while it does have an
24 American Renal Associates as a to-be-established entity within
25 that application, we, to try to bring in-well, actually it was

1 in response to the chair's request—we brought in other American
2 Renal Associate affiliates with New York State experience with
3 STAR ratings. So while it's presented here for you, I need to
4 make clear to you that they are separate legal entities from the
5 applicant that is being proposed here. And if there are any
6 other questions, I am available. Thank you. The Department, just
7 in conclusion, the Department recommends approval of the Faxton
8 St. Luke's application, which if that is approved by this body,
9 that will fulfill the need for additional eight stations in the
10 planning region. As a result of that approval and fulfilling the
11 need, there will be no need remaining per our need methodology
12 for the Utica Partners application. So we are recommending
13 disapproval based on lack of need for that application. Thank
14 you.

15

16 JEFF KRAUT: Dr. Berliner.

17

18 HOWARD BERLINER: So, if... but we do get to vote on both
19 applications. Even if the first one is approved? So, if in fact
20 both are approved, does the decision then rest with the
21 Commissioner? Since approving both would mean that we've gone
22 over the need.

23

24 CHARLIE ABEL: The—while the Public Health and Health
25 Planning Council has authority over establishment matters,

1 construction matters are the domain of the Commissioner. I think
2 the answer to your question, and I'll ask Division of Legal
3 Affairs to back me up, is that whether or not to approve the
4 construction of one or both or none of these facilities relies
5 the Commissioner.

6

7 JEFF KRAUT: So, we're a recommendation to the
8 Commissioner on this matter.

9

10 CHARLIE ABEL: There is an establishment matter.

11

12 JEFF KRAUT: Oh, wait a minute.

13

14 CHARLIE ABEL: Related to Utica Partners.

15

16 JEFF KRAUT: So, OK. So that's. OK. Do you understand the
17 difference? OK.

18 Yeah. Dr. Baht. Then Mr. Fassler.

19

20 DR. BHAT: Let's go back and look at this competitive way of
21 looking at two applicants that are coming in here. I think the
22 question was raised by Dr. Berliner and Ms. Cheney saying why
23 can't we approve both of these. What really bothers me in this
24 application is that Faxton just decided to close it even though
25 they know they were running out on their lease. They knew at

1 least, for what, a year or more than a year. And then when... they
2 closed it down and it caused a lot of discomfort to the
3 patients, because some of them had to travel about 50-60 miles
4 to get dialysis. And when there's a competition that's coming
5 in, they are coming back and saying that we are going to be
6 applying. That bothers me. And I do not think... I think in the
7 last Committee meeting, we are talking in terms of saying that
8 in home health care we wanted to have more choices. Why is it
9 that dialysis is different from home health care? And I think
10 there we want it to be a lot more people coming in. What will
11 happen IF BOTH are going to be there? Having, from my
12 perspective, I think Faxton wanted to close it down, they closed
13 it down, and they came back about two or three months later when
14 the competition came in they came back and said we would like to
15 be there because one of the physicians who is on the staff there
16 was partnering with the new entity coming in. I think that's
17 probably not the right thing, because if Faxton will be closing
18 down, if they COME TO the Department saying, "look, we have a
19 problem here, we'll come back." I don't think... I did ask
20 question once; I did not get AN ANSWER BACK FROM THERE, but in
21 this particular case it looks to me that once the competition
22 came in, they changed their mind, saying that now that we have
23 space to put it in, they are coming in and competing. I don't
24 think it's fair.

25

1 JEFF KRAUT: Mr. Fassler.

2

3 MICHAEL FASSLER: Yeah. Two questions for the Department.

4 Looking at the financial data, Faxton St. Luke's has a deficit

5 and this program WERE TO generate and add income. If it's not

6 approved, how would that affect the financial security of the

7 hospital? That's the first question.

8

9 CHARLIE ABEL: I don't believe that not approving this

10 application is going to substantially change the financial

11 picture for the hospital. There is some marginal excess income

12 that this proposal is producing, but I don't think it's

13 substantial to impact one way or the other, substantially on the

14 financial circumstances of the facility.

15

16 MICHAEL FASSLER: And the other question, are there other

17 providers in Madison County right now?

18

19 CHARLIE ABELL: Faxton St. Luke's is the sole provider of

20 facilities, of dialysis facilities in the county.

21

22 JEFF KRAUT: Ms. Hines.

23

24 VICKY HINES: So, just a comment, and then a question for

25 the Department. So it's the balance of issues that worries me

1 about this application. So if you put this competitive question
2 aside, you know, three things. One is I am also bothered by the
3 short notice that they gave patients despite the fact that they
4 had been planning for some time. So from a patient-centered
5 perspective, if these are folks they cared about, I would have
6 been talking to them well before that 30-day notice. The costs
7 changed, so they are submitting a CON, they take those
8 applicant—or should take those applications seriously. After
9 discussion here, they went back and revised cost estimates, so
10 that makes me sort of question, a competency question at the
11 beginning. And then it looks like there are still valid costs
12 associated with dialysis operating a dialysis center, which I
13 admittedly don't know a lot about, that are still missing. So
14 I'll come back to that question. And then the quality, again, as
15 I look at the quality summary results, it seems clear that the
16 other application produces better quality than Faxton. And I did
17 hear what you said, Charlie, about you have incorporated some
18 other locations, right, in the Utica Partners one. So on
19 balance, I have worries about this. My question is really
20 centered on the cost piece. So, knowing what you all know about
21 dialysis and probably some other members of the Council can
22 weigh in, as well, is it a fair representation of the actual
23 costs of running that unit? My untrained eye would say perhaps
24 it isn't.

25

1 CHARLIE ABEL: We believe that in the Faxton St. Luke's
2 submission to increase the expense side of their budget, there
3 still are omissions. We have reviewed—you know, we have pretty
4 good experience with dialysis facilities'—costs don't vary a lot
5 and usually when there are variations there are specific reasons
6 for that. So, we do estimate that the, there are... this is an
7 estimate only, that there are perhaps \$60 per unit of service
8 that remains not accounted for. If we were to impute that
9 addition expense into the Faxton St. Luke's budgets, it produces
10 a per unit of service that is still \$20-30 less than the Utica
11 Partner's application. We have done that, you know, internally
12 in terms of an assessment to be able to speak to you from an
13 educated perspective to say that the Faxton St. Luke's budget
14 still does appear to be more cost efficient than its competitor.

15

16 JEFF KRAUT: Dr. Martin.

17

18 GLENN MARTIN: So just looking over the data that you gave
19 us with the STARS and everything, if I am reading this right—I
20 am not sure if I'd come to Ms. Hines conclusion. So the Faxton
21 St. Luke's health care, which you actually have ratings on five
22 of their sites as compared to only one for Utica Partners, if I
23 am reading that correctly. And that at least in Faxton's all of
24 their bottom line death rates are as expected or better than
25 expected, except in the one that doesn't have a rating. I guess

1 the question I have is they made an assertion in a letter that
2 was sent that they were slated to get four out of five before
3 they closed. Is there any independent verification of that or is
4 that just an assertion?

5

6 CHARLIE ABEL: The material that you have before you is the
7 latest material that we have from the CMS website.

8

9 JEFF KRAUT: Dr. Kalkut.

10

11 GARY KALKUT: I would also agree with Dr. Martin that the
12 quality data is difficult to interpret with only one entity from
13 Utica Partners and without the confidence limits and other
14 better data here I think it's a good reflection of how difficult
15 it is to interpret the CMS data. The fact that there's one in
16 Faxton where the death rate is better than expected. I am not
17 sure how to make, how to interpret that, so both the data itself
18 intrinsically and also what's presented here in terms of one of
19 five of the Utica Partners, I think makes this neutral
20 information in my mind.

21

22 JEFF KRAUT: Ms. Fine.

23

24 VICKY HINES: I appreciate a lot of the comments that have
25 been made, but I have to ask the question directly to Charlie.

1 Was there anything in the review of the handling of the closure
2 of Faxton's previous site that led you to pause on character and
3 competence?

4

5 No.

6

7 JEFF KRAUT: Dr. Boutin Foster.

8

9 CARLA BOUTIN-FOSTER: I have a follow-up to that
10 question. Can you just go over what caused them to close
11 initially and then what changed?

12

13 Microphone.

14

15 CARLA BOUTIN-FOSTER: I am sorry. What caused them to
16 decided close initially and then what change happened, aside
17 from some, you know, someone else coming in? What change
18 happened that can reassure us that they will not decide to close
19 again?

20

21 CHARLIE ABEL: Well, I can summarize what we have reviewed
22 in the application and what was presented by Faxton St. Luke's
23 at the Establishment and Project Review Committee in really just
24 a couple of sentences. They lost their lease. They were looking
25 for another facility to situate their dialysis—to move their

1 dialysis facility to and could not locate a facility to preserve
2 continuity of services.

3

4 So.

5

6 Just use your mic.

7

8 CHARLIE ABEL: Locate the... in this application before you,
9 they did locate a site that was suitable, that met their needs
10 and they believe their patients' needs, and that's the
11 application that's before you now.

12

13 JEFF KRAUT: Dr. Baht, did you have a comment?

14

15 DR. BHAT: I have two comments. One is what Ms. Hines was
16 asking and it is cost numbers are still suspicious, cause I know
17 some of the... It's not like comparing apples to apples, there's a
18 lot of costs that are burried in the hospital's budget that are
19 reflected here in the dialysis costs. Just to say that Faxton is
20 a low-cost facility compared to the competition, I don't buy it,
21 because it's a lot of stuff that is not included. The other
22 stuff that I have is about the lease part of it. Is there
23 something that was submitted that came to the Department of
24 Health, I think. The landlord did give the option for the
25 facility to continue on a month-to-month basis, knew about it

1 for a year, year-and-a-half, that they were losing the lease,
2 and they were not acting on it. I mean, no one who is in a
3 business where, the dialysis business, knowing that the patients
4 are going to be disbursed as a result of not having the lease,
5 that probably is not going to think to look. And I am really
6 bothered by it. Say that they knew that they were going to be
7 losing the lease, did not do anything about it, did not go back
8 to the landlord and work out some kind of a deal to stay there
9 up until they could find a suitable site where they could go.
10 It's not like a doctor's office, where you go and see the doctor
11 once every couple of months. These patients have to go in three
12 times a week, 50-60 miles to drive, and I don't think this is
13 the right thing to do.

14

15 JEFF KRAUT: OK. So... Mr. Fassler and then I want to wrap
16 up some of the conversation.

17

18 MICHAEL FASSLER: Yeah, just a question and a comment.
19 The question is on the cost. If the costs were the same, what
20 the Department's decisions on two applications and the reason
21 for it?

22

23 CHARLIE ABEL: Well, it would certainly make it difficult
24 for the Department to reach a decision based solely on the three
25 statutory criteria. I think we'd have to move to something like

1 sustainability of care or continuity of care or established
2 providers and, as I mentioned at the Establishment and Project
3 Review Committee Meeting, selecting Faxton St. Luke's as the
4 approved project between the two applications would seem to me
5 to be consistent with the principles of DSRIP and I believe our
6 recommendation would have to hinge upon those factors.

7

8 JEFF KRAUT: Well, you know, the issue about DSRIP, OK,
9 and so here we are, we're trying to go into systems of care.
10 We're trying to coordinate care, and we're trying to do it, you
11 know, we're kind of in some areas we're more advanced, in some
12 areas we're less advanced. It's very difficult to take dialysis
13 and say it's out there alone and it's not connected to something
14 else. And there is pros and cons here, as I hear the
15 conversation. There's nothing that really convinces me, frankly,
16 you know, the cost or maybe the quality. I hear, I get the same
17 conclusion. And you kind of think of it as, you know, what's the
18 framework to think about these things when they are competing
19 and if we look beyond just dialysis and we say, "well what would
20 serve the community best?" And it's a system of coordinated
21 care. Now the countervailing course of this is Faxton St. Luke's
22 has the majority of the dialysis centers in the community, so I
23 am always apt for, well, competition's good. It's actually very
24 good community DNA kind of makes people sharper and do that. On
25 the other hand, we're dealing with individuals who, for many of

1 them, may be dually... not dually diagnosed, but
2 Medicare/Medicaid. You know, they are dealing, we're primarily
3 government payers are supporting this. We're trying to make
4 sure... These are chronically ill people that have issues that are
5 beyond end-stage renal disease, and we're trying to keep them in
6 a coordinated network of care. And, you know, at the end of the
7 day you kind of come down and say, alright, you have two
8 competing ones. One is kind of clearly the health system in that
9 particular community in that area, and this is an important
10 component of that care delivery. How do you view that versus the
11 right of another applicant to come in here and innovate and try
12 to lead, and you know, obviously in providing good care? And I
13 think, you know, you have to come and maybe open the aperture a
14 little in your thinking beyond just the dialysis centers. And
15 that's what I struggle with when I go to one of those. I would
16 like to see where we are, so the only way to do that is to ask
17 Dr. Kalkut to make a motion and then to vote. And then let's see
18 where we end up and take it from there.

19

20 GARY KALKUT: On the Faxton St. Luke's application, the
21 Department recommendation is to approve and I would make a
22 motion to approve this application.

23

1 JEFF KRAUT: I have a second, Dr. Gutierrez. All... I am
2 going to like to call a vote unless anybody has any procedural
3 questions. OK. All those in favor, aye.

4

5 [Aye.]

6 Opposed? We're going to do a roll call. Colleen.

7

8 Dr. Berliner.

9

10 Yes.

11

12 Dr. Baht.

13

14 NO.

15

16 Dr. Boutin Foster.

17

18 Yes.

19

20 Ms. Kathleen Carver Cheney.

21

22 No.

23

24 Mr. Fassler.

25

1 No.

2

3 Ms. Fine.

4

5 Yes.

6

7 Fine. Sorry.

8

9 Yes.

10

11 Fine. Fine. Fine. Fine.

12

13 Dr. Grant.

14

15

16

17 Dr. Gutierrez.

18

19 Yes.

20

21 Ms. Hines.

22

23 No.

24

25 Mr. Holt.

1

2 No.

3

4 Dr. Kalkut.

5

6 Yes.

7

8 Mr. Levin.

9

10 Yes.

11

12 Dr. Martin.

13

14 Yes.

15

16 Ms. Rautenberg.

17

18 Yes.

19

20 Mr. Robinson.

21

22 Yes.

23

24 Dr. Ruge.

25

1 No.

2

3 Dr. Torres.

4

5 No.

6

7 It fails. We do not have 13 votes.

8

9 How many votes do we have?

10

11 Nine versus eight.

12

13 We have nine yay and eight...

14

15 Nay.

16

17 JEFF KRAUT: OK. Would you like to make a motion on the
18 second application?

19

20 GARY KALKUT: I make a motion to disapprove the Utica
21 application.

22

23 JEFF KRAUT: OK, we have a motion to disapprove the Utica
24 Partners application. I am going to call for a vote. Dr.
25 Gutierrez, before I do.

1

2 ANGEL GUTIERREZ: So the question is...

3

4 Microphone.

5

6 JEFF KRAUT: Sorry, it was stolen away from him.

7

8 ANGEL GUTIERREZ: So the first motion was disapprove.

9 That means that there's no dialysis there.

10

11 JEFF KRAUT: No, the first motion was to approve and we
12 could not get 13 affirmative votes.

13

14 ANGEL GUTIERREZ: So it's not approved.

15

16 JEFF KRAUT: It is not approved.

17

18 ANGEL GUTIERREZ: That therefore that proposal does not
19 move forward?

20

21 JEFF KRAUT: Until we... yes. Right now that motion BASE
22 stands as it is.

23

1 ANGEL GUTIERREZ: And the Department has said to
2 disapprove the second motion and if we go along with the
3 Department there will be no.

4

5 JEFF KRAUT: No. No, Dr. Kalkut has said to disapprove
6 the second application.

7 It's a very important distinction.

8 It's a distinction. The department has also recommended
9 approval, but the motion that's in front of you is the motion of
10 the Public Health Council and that motion is to disapprove. And
11 that's what we're going to ask you to vote on.

12

13 I THINK THE QUESTION.

14

15 JEFF KRAUT: I don't know, but I want to see.

16

17 [Inaudible]

18

19 JEFF KRAUT: Well, the outcome is if you vote to
20 disapprove this, it will be disapproved. Both disapproved.

21

22 JOHN RUGGE: But would the impact then be to allow some
23 other level of review.

24

1 JEFF KRAUT: I can have another motion afterwards, but I
2 am just trying to find out where everybody is at and see where
3 the vote is and we can figure out maybe where we go from here.

4
5 JOHN RUGGE: But don't we know that already? We had a...

6
7 JEFF KRAUT: Well, I want to see--this is my prerogative.
8 I want to see where the Council is and then we'll figure out
9 where we go next. But I am not going to give you a choice now.

10
11 JOHN RUGGE: I am... and that is fine, that is your
12 prerogative, I am just wondering about taking a vote on the
13 Utica Partners application may be even more revealing to know is
14 there a choice the Council has...

15
16 JEFF KRAUT: Well, that's why I want to take a vote on
17 the Utica Partners. So the motion is to disapprove. If you are
18 inclined to approve it, then vote no on the disapproval. So if
19 you wanted to see, cause then that might be the next motion, but
20 then there could be two or three others. And you... This vote is
21 for disapproval. If you want to see this disapproved, you vote
22 yea. If you do not want to see it disapproved, you vote nay. Are
23 we clear? Could I call the vote or is there any other questions?
24 I want everybody to be clear. This is Utica Partners. This is
25 not... I know I am being obvious, it's not Faxton. This is Utica

1 Partners. This is the second. This is the one that is Utica
2 Partners, which you have correspondence from American Renal.

3

4 JOHN RUGGE: I apologize. I thought you were taking a...

5

6 JEFF KRAUT: No, I was not. I was going to the second
7 applicant to give it its day to see where we're at. So... John.

8

9 JOHN RUGGE: I think so, but in this case a yes vote is
10 to disapprove.

11

12 JEFF KRAUT: That's correct. That's the motion.

13

14 JOHN RUGGE: OK. OK. Thank you.

15

16 JEFF KRAUT: OK. Is there any other? It's real important,
17 cause once you vote, you vote. Go ahead.

18

19 GARY KALKUT: I raise one other. The Department's
20 recommendation is to disapprove on the basis of need. We now...
21 We're just disapproving.

22

23 JEFF KRAUT: You're disapproving it. The Department's
24 recommendation is need. The theory was that had you approved the

1 other one, this one... but it's still a disapproval. All those in
2 favor, say aye.

3 [Aye.]

4 Opposed? Please take a roll-call vote.

5

6 Dr. Berliner.

7

8 Yes.

9

10 Dr. Baht.

11

12 NO.

13

14 Dr. Boutin Foster.

15

16 NO.

17

18 Ms. Carver-Cheney.

19

20 No.

21

22 Mr. Fassler.

23

24 No.

25

1 Ms. Fine.

2

3 Yes.

4

5 Dr. Grant.

6

7 No.

8

9 Dr. Gutierrez.

10

11 Yes.

12

13 Ms. Hines.

14

15 NO.

16

17 Mr. Holt.

18

19 No.

20

21 Dr. Kalkut.

22

23 Yes.

24

25 Mr. Levin.

1

2 Yes.

3

4 Dr. Martin.

5

6 YES..

7

8 OK, Ms. Rautenberg.

9

10 Yes.

11

12 Mr. Robinson.

13

14 Yes.

15

16 Dr. Ruggie.

17

18 No.

19

20 Can you repeat? No.

21

22 Dr. Torres.

23

24 No.

25

1 It's flipped, eight...

2

3 JEFF KRAUT: It's the flipped, eight-nine?

4 So both applications...

5

6 JEFF KRAUT: Alright, so there's an issue, how do we get
7 to consensus here. So these are the options you have. We can
8 vote to approve the Utica Partners application. You can vote to--
9 you didn't vote to approve the Faxton application, so and I
10 suspect if we voted to approve the Utica one, it could be nine-
11 eight. So, the ramifications of this, Charlie, I just want to be
12 sure the Department is on the Faxton, Faxton is that
13 establishment or is that construction?

14

15 CHARLIE ABEL: The Faxton St. Luke's application is a
16 construction application.

17

18 JEFF KRAUT: So we can have no vote of the Council and
19 that application then gets reviewed by the Commissioner; the
20 Commissioner makes a determination. Am I correct as how the
21 applicant... the application would proceed? OK. The Utica, on the
22 other hand, is an establishment. If we fail to make a vote, that
23 applicant is in limbo. Am I correct? So, limbo means that
24 applicant, if we do not vote to approve or disapprove it, that

1 applicant has no ability to avail themselves of other... due
2 process.

3

4 DR. BHAT: Jeff. Can I ask a question?

5

6 Yes.

7

8 DR. BHAT: I know what limbo is, but I think the question
9 was if somebody gives their certificate back, and surrenders the
10 certificate, they go back, is it an establishment or it's just a
11 construction?

12

13 JEFF KRAUT: We voted already. We've taken it... are you
14 talking about Utica. You gotta.

15

16 DR. BHAT: Faxton.

17

18 JEFF KRAUT: Faxton doesn't have to go anywhere. They
19 could get approved.

20

21 DR. BHAT: I was just asking for clarification. If somebody
22 surrender their certificate and then they come back and say
23 later on come back and apply, do it have... is it an establishment
24 or it's not an establishment?

25 JEFF KRAUT: I will leave it to the Department to answer.

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MR. DEERING: Because Faxton was an already-established entity and when it decertified its dialysis it was just essentially taking a service off of its operating certificate. To add it again is then a construction application.

JEFF KRAUT: OK. So, we could leave the Faxton alone. Let it proceed. I have a sense that if I ask for it to be disapproved, it would just be flipped eight-nine; I don't think there's any value necessarily in doing that. So, the only question now is because Utica is a establishment and we don't want it to be in limbo, and limbo being they can't go forward, so you have two choices there. You can get a Council, the Council can vote disapproval so they can appeal that decision, recognizing, I would think because we didn't approve the other one, the issue of need is still out there. I don't know if we've disadvantaged or advantaged. I would think it would be in the applicant's interest to have a disapproval so they could advance through the process. I would think it would be, but that's not for me to say. I can't ask the applicant because we don't ask the applicant at this juncture, but I do believe strongly that not to allow it to proceed and take advantage of whatever remedies it can is not fair to the applicant. That's a decision you are going to have to make independently. Yes, Dr. KALKUT.

1 GARY KALKUT: The process as just outlined would be
2 different for the two applicants. If we disapprove Utica where
3 the construction project, Faxton, would go to the Commissioner
4 and the other would go to an administrative law judge. We just
5 had one of those which took, seems like a year, little more than
6 a year, for it to go through its process. So that difference
7 seems relatively stark and I wonder if there's any other way to
8 do it.

9

10 JEFF KRAUT: Well, I don't know if there is. Let me just
11 make one point. You know, it could proceed to the Commissioner
12 for Faxton. He could, the Commissioner could seek to approve it
13 and therefore there's no need. Doesn't go to a... You know, then
14 what is an administrative... you know. It's complicated. I don't
15 think it's our job to sort through, necessarily, those issues,
16 but Ms. Carver Cheney.

17

18 MS. CARVER-CHENEY: I was just going to say what are we
19 even voting on if it's not establishment?

20

21 JEFF KRAUT: Well, we are voting on establishment. We
22 would be voting on establishment in the respect of... No, no
23 Faxton is not establishment. It's an established provider; it is
24 wishing to construct yet-another dialysis center.

25

1 MS. CARVER-CHENEY: And we have a vote on that even though
2 it's not our final decision. Is that it?

3

4 JEFF KRAUT: Well, we failed to get a vote. We failed to
5 approve the application.

6

7 MS. CARVER-CHENEY: But, I guess my question is if we
8 disapprove that, can they still go forward with the
9 Commissioner?

10

11 JEFF KRAUT: No. Oh, yes, of course they can. Yes, cause
12 we are not the final.

13

14 MS. CARVER-CHENEY: We're really not. It doesn't matter.

15

16 JEFF KRAUT: I think Faxton is on a path that's going to
17 the Commissioner and I am going to suggest with an eight-nine
18 vote, I wouldn't even... It doesn't matter. You know. I don't want
19 to waste. Not so much waste our time, I don't think it matters.
20 It's going up to the Commissioner right now. I think the issue
21 is the fairness to the Utica applicants since there isn't a
22 consensus to disapprove this application, if we don't send it to
23 the Commissioner with a recommendation one way or the other, it
24 can't avail itself of the administrative remedies it has to it
25 in due process. To appeal our decision or to have it reviewed.

1 What I am suggesting is someone to—I am going to ask Dr. Kalkut
2 to make a motion again to disapprove the application because we
3 don't have consensus. And that allows the applicant to move
4 through the administrative processes. Cause I don't think we
5 could get—I don't think there's enough consensus to allow it to
6 approve, you know, cause of the same reason. Yes, Ms. Hines.

7

8 VICKY HINES: Yeah, I guess I am also concerned, as Dr.
9 Kalkut is, that we clearly couldn't draw, we're split in both.
10 Couldn't draw the best conclusion. It seems most fair to both
11 applicants that the Commissioner is able to weigh them against
12 each other from a competitive perspective. And if our
13 disapproval of the Utica application means that he has no
14 opportunity to consider it and it has to go through ALJ, which
15 by definition he's going to look at one and not have the
16 opportunity to look at the other. I just wonder is there any
17 other approach to do this, cause it seems most fair to be able
18 to go to the Commissioner as two competitive applications.

19

20 JEFF KRAUT: We could certainly ask for a statutory and
21 legislative change, but I think that would take equally as long.
22 But I don't believe—let me give it. Let me not answer and... I
23 don't believe there's an alternative procedurally unless...

24

25 Well, yeah.

1

2 You guys.

3

4 MR. DEERING: I mean, just to make a point, too, with
5 respect to the Utica Partners application, is establishment and
6 construction. So even though you are the final deciding body on
7 its establishment, it still has to technically to the
8 Commissioner to approve for construction. And the Commissioner
9 is statutorily able to look at public need himself with respect
10 to any construction application, including ones that have
11 already gone through establishment.

12

13 JEFF KRAUT: Yes, Mr. Levin.

14

15 ART LEVIN: I guess I am asking for a more granular
16 definition of "limbo." In other words.

17

18 Microphone.

19

20 It's one.

21

22 JEFF KRAUT: OK, so Mr. Levin is asking for what does it
23 mean when we, when I call it limbo. You want to explain what
24 does it mean to an applicant.

25

1 ART LEVIN: I mean, if we... if that vote stood today and...

2

3 We made no recommendation.

4

5 ART LEVIN: We made no recommendation because we could
6 not reach the necessary majority, what does limbo mean? Could it
7 come back? You know, does it sit around in limbo for a while.

8

9 JEFF KRAUT: Let me just define it. What does it mean
10 from the perspective of the applicant, not the Council.

11

12 Sure.

13

14 MR. DEERING: So for the applicant it obviously means that
15 there is no approval and there's no disapproval, so if there
16 were a disapproval then that would mean that the applicant would
17 have the right to seek a hearing under Public Health Law section
18 2801A, and so if there's neither an up or down, the applicant is
19 in a scenario where it can't do anything and it's stuck.

20

21 JEFF KRAUT: Yes. Dr. Berliner.

22

23 HOWARD BERLINER: This is getting more confusing. If in
24 an establishment and construction application, the Commissioner
25 can approve the construction, but then what happens with—does

1 the establishment then come back here as a separate matter or is
2 it all...

3

4 MR. DEERING: Well, establishment goes first. So, in the
5 case of an establishment and construction application, it would
6 go to the Council first. If the Council then votes to establish
7 it or approves the establishment of the applicant, then it can
8 go on to the Commissioner to determine whether there is a need
9 for the construction of the facility.

10

11 HOWARD BERLINER: So essentially if we were to vote to
12 approve—as Jeff is suggesting to get something...

13

14 JEFF KRAUT: I am suggesting the disapproval.

15

16 HOWARD BERLINER: Out of limbo. Because it's a
17 construction, it would still go to the Commissioner. Basically
18 we would be punting this thing to the commissioner and he would
19 still get to choose between the two applications.

20

21 MR. DEERING: If you voted to disapprove the Utica
22 Partners application, it would not go to the Commissioner. Not
23 at all.

24

25 No.

1

2 MR. DEERING: The Commissioner can only review construct
3 applications from established operators.

4

5 JEFF KRAUT: It has to go through this other process. The
6 fact of the matter is on one hand this is just the process. You
7 know, and it's unfortunate that we can't get to a consensus on
8 these tough projects. It's unfortunate that here we're dealing
9 with another applicant in two, you know, two in one year, where
10 we're unable to reach a consensus and we're sending it to an
11 administrative law judge potentially to do the work of the
12 Council. And that's just the PAR process and we have that right,
13 so when we can't do this, so we have to... that's why it's so
14 important that, one, the applicants applications and activity is
15 top-notch and, two, we have, you know, all the analytic question
16 answered because, you know, that's part of, I think, the
17 confusion here. This was not as tightly packaged by both the
18 applicants and some of the analytic work. The Department can
19 only do what it can do and has did everything it normally does.
20 It's presented with information, it organized it, and if that
21 information came in dribs and drabs and wasn't packaged well,
22 well this is the result of that activity. It's not a Department
23 failing. They're playing the cards that they've been dealt in
24 the application process. Yes.

25

1 HOWARD BERLINER: Jeff, another question. So, if this
2 were to go to an administrative law judge and that judge were to
3 rule that we had disapproved it for the wrong -

4

5 JEFF KRAUT: No, we do a finding of fact.

6

7 HOWARD BERLINER: I mean, meanwhile, just play this out
8 for a second for me; so Faxton goes to the Commissioner. Let's
9 approve the Commissioner approves it. They start operation.

10

11 JEFF KRAUT: And the need is gone.

12

13 HOWARD BERLINER: A year later, the administrative law
14 judge says wait, you made a mistake on Utica. What happens then
15 to Utica? Because the need is now satisfied?

16

17 MR. DEERING: Well, so then the recommendation from the
18 administrative law judge would come back to you for your
19 decision?

20

21 JEFF KRAUT: We could say yes or no. We still have to
22 rule. The administrative law judge is not the final say in
23 these matters. It is a step in the process. That it would
24 return back to the Council.

25

1 HOWARD BERLINER: So then if it was just following
2 through the scenario, if it was presented back to the Council
3 and the Department in their recommendation said but there's no
4 need in that community, so we recommend disapproval -

5

6 JEFF KRAUT: On the basis of need.

7

8 HOWARD BERLINER: Which is back at the same place.

9

10 JEFF KRAUT: That's right. Well, no, actually -

11

12 MR. DEERING: You would look at it on the record from the
13 administrative law judge, so you'd look at that record. So I
14 think the point is -

15

16 JEFF KRAUT: But Dr. Berliner, there is an advantage to
17 that, because as we may have all reached on the previous
18 application that was reviewed, that judge has an opportunity to
19 do a more thorough vetting of these nuances that we were
20 uncomfortable with, they could do a different level of fact
21 finding, and if that was convincing your reservations or your
22 support could shift one way or the other based on that process.
23 I don't see that as a failure, necessarily, even though in light
24 of my other comments, but it's just, this is part of the process
25 and we're uncomfortable and this is what happens.

1

2 JOHN RUGGE: Jeff I'd -

3

4 JEFF KRAUT: And I have no problem with that as an
5 outcome, per se.

6

7 JOHN RUGGE: It just seems to me as a practical matter,
8 failure to come to a positive from one
9 application to the other provides, as it happens, a pathway for
10 Faxton to be approved, thereby eliminating any basis for the
11 administrative law judge to go back. There's no fault of
12 anybody, it's a quirk in terms of how the decision-making goes,
13 in terms of our vote. It's a consequence that we can't avoid.
14 That's all.

15

16 JEFF KRAUT: Right. And Dr. Rugge, I don't think it's up
17 to any of us to presume that might have weight with the judge or
18 not. I have no idea. And it's not - you know, we don't know
19 how that'll happen. Dr. Bhat and Ms. Hines then I want to call
20 the question.

21

22 DR. BHAT: It's just for clarification Mr. Abel. Faxton
23 application since they're already in the business, it's not an
24 establishment in retrospect, if it had gotten administrative
25 approval would it have been better?

1

2 CHARLIE ABEL: If we did not have the Utica Partners
3 application -

4

5 JEFF KRAUT: it would have been administratively
6 approved.

7

8 CHARLIE ABEL: Or another competitive, another applicant
9 creating a competitive situation and it was only the Faxton St.
10 Luke's application we had in front of us, it would be approved
11 as an administrative review.

12

13 DR. BHAT: Afterwards, right? The Faxton application came
14 after the Utica Partners filed application.

15

16 CHARLIE ABEL: In terms of sequence the Faxton application
17 was submitted after the Utica Partners application.

18

19 JEFF KRAUT: Ms. Hines.

20

21 VICKY HINES: So, I may just now be confused about the
22 complexity, but don't we have a remedy to have the commissioner
23 look at both if we agree to the Utica application from an
24 establishment perspective, and then he has both of them in front
25 of him, right, because he still have to approve the construction

1 piece. So that's a remedy to get them both to the commissioner?
2 Or am I missing that?

3

4 JEFF KRAUT: Listen, if we approve it and we've not
5 approved the other application, then there's no need, the other
6 one - the Department could approve it, I guess. OK. I'm going
7 to ask Dr. Kalkut to make a recommendation.

8

9 GARY KALKUT: I make a motion to disapprove the Utica
10 application.

11

12 JEFF KRAUT: Do I have a second? I have a second, Dr.
13 Berliner. Could you do a roll call? So, let me just say
14 something; if we disapprove this, we allow the applicant,
15 because we are clear we couldn't approve it we allow the
16 applicant to avail themselves of those remedies. I wouldn't
17 presume the sequence of events, how the Commissioner would act,
18 just give the - I'm suggesting we should give the applicant,
19 afford the applicant the availability of moving through the
20 appeals process. That's all for hearings. That was the point
21 of this disapproval. Even though many of you feel it should've
22 been approved. Just suggesting that that's it.

23 A 'yay' vote means disapproval to permit the applicant to
24 move through the process. It's a terrible way to describe a

1 disapproval, but it's unfortunate. I'm going to try it by voice
2 first. All those in favor aye?

3

4 [Aye]

5 Opposed? One abstention, two abstention, three - opposed
6 to - everybody yay?

7 [Yay]

8 Nay?

9 [Nay]

10 I was right. It's Dr. Boutin-Foster, Dr. Bhat, Dr. Grant.
11 Any abstentions? One abstention. No, OK. Hold on. What's the
12 vote please?

13 [15 - we have 18 members present]

14 We have 18 members present, I have 15 affirmative votes.
15 The motion carries. The Utica partners application is
16 disapproved. Dr. Martin.

17

18 GLENN MARTIN: Now that I know administrative law judges
19 actually read our transcripts and occasionally care why we vote,
20 I just want to put into the record I voted yes because I wanted
21 to deny it. I didn't do it because I want to get them out of
22 limbo. This is a vote consistent with my previous vote. That I
23 do not believe it should've been approved and when it gets
24 reviewed in a year they should have that fact.

25

1 JEFF KRAUT: So, I'll take a cue from Jimmy Fallon and I
2 go, I want to write a note to the administrative law judge.
3 "Dear Administrative Law Judge: With respect to..." I don't know
4 who it's gonna be... "with respect to Utica partners, there was a
5 vote of eight to disapprove the application, nine not to
6 disapprove it, and we have sent this to you because we have been
7 essentially split. Please take that into account as you review
8 this application." Respectfully, the Public Health and Health
9 Planning Council.

10

11 DR. BHAT: Did Dr. Martin vote for the disapproval? Was it
12 disapproval?

13

14 GLENN MARTIN: I voted yes. To disapprove -

15

16 DR. BHAT: I want to change my vote to yes.

17

18 JEFF KRAUT: No. We voted already. No, seriously, cause
19 you know, we start reopening votes, the - but I understand why
20 you wanted to do that. We'll note after the fact that you
21 would've changed it, but I'm not permitting you to change your
22 vote. Dr. Kalkut can you continue with the committee report.

23 I'm sorry. So you're going to leave. So now I'm going to
24 call this one.

1 We're going to call application 142213B, the New York
2 Proton Center, New York County. There was a conflict declared by
3 Dr. Kalkut and Dr. Martin who are leaving the room.

4 Slowly. They have left the room. This application is to
5 establish and construct a proton beam therapy diagnostic and
6 treatment center to be located at 225 East 126 Street in New
7 York. The project amends and supersedes CON 101151. DOH
8 recommends conditional and contingent approval with an
9 expiration of the operating certificate 10 years from the date
10 of issuance was recommended. The establishment project review
11 committee was unable to reach a recommendation due to a lack of
12 quorum. Let me just make the motion. Do I have a second?
13 Second Dr. Berliner. I would just say before the Department's
14 thing is there is a non-binding vote of those members who were
15 present who all voted affirmatively for this application but
16 because of a quorum requirement we were unable to officially due
17 so. Mr. Abel.

18

19 CHARLIE ABEL: Thank you. You'll see a March 17 note from
20 me expressing the history of this project. We went into great
21 detail at the establishment and project review committee meeting
22 in background, so I'll defer to the chair as to how much you'd
23 like me to -

24

1 JEFF KRAUT: I mean, unless any - let me just suggest
2 this; if any member wishes to, those of you who were from the
3 previous time when we did the proton beam, we went through this
4 extensively, if anybody would like to go into greater detail I'd
5 certainly encourage you to ask if there's any questions or any
6 concerns.

7
8 PETER ROBINSON: So this really represents some change
9 in membership and ownership. It's not really a change in the
10 project. So I just have a comment about it. Not necessarily an
11 objection to it. So, this proton beam thing has been going on
12 interminably and as a demonstration project and it is thus far
13 gotten nowhere, and I think technology has evolved and there has
14 been a, some greater proliferation around the country of this
15 technology, not necessarily any evidence that has come forward
16 that suggests much more efficacy than was originally described
17 when the demonstration project was approved. So more a
18 statement that I'm assuming that the useful life of this
19 demonstration project continues to be the 10 year horizon that
20 we put on this thing? Is that correct?

21
22 CHARLIE ABEL: I think - the 10 year limited life was part
23 of the legislation that created the solicitation for competitive
24 and applications.

25

1 PETER ROBINSON: OK. Thank you.

2

3 JEFF KRAUT: So, Mr. Robinson, I would just also add that
4 that was a point that we did have a lot of conversation about
5 with the applicant, recognizing that one, the technology has
6 evolved, they're using the newest generation, but most
7 importantly they went into detail about the research protocols
8 that they would be participating in and one of the things that's
9 happening now that hadn't happened when we first considered it
10 is a randomized clinical trial. A double blind randomized
11 clinical trial that will answer some of the key questions about
12 the efficacy of this treatment as compared to IMRT or other
13 modalities. And I think in that respect they recognized that if
14 it turned out not to be efficacious, their business model -
15 there still would be for certain type of tumors and given the
16 consortial approach they were fully prepared, it has been proven
17 for certain limited ones.

18

19 PETER ROBINSON: And I think that makes good sense, and
20 it's a very positive development that they're going to get into
21 that. That kind of approach since it is a demonstration project
22 and it might as well have some scientific validity to it. But
23 the other thing I think is that there is some growing pressure
24 to actually move in this direction. I think certainly I'm
25 hearing a lot of noise upstate about the fact that there is a

1 growing interest and this technology is almost moving in the
2 direction of having an economic development dimension to it as
3 well as a healthcare dimension. And so I'm kind of raising this
4 question more because of the fact that I think we need to be
5 cognizant of the fact that there's likely to be more groups that
6 will start to come forward given the time lag already between
7 initial approval and this and that we need to anticipate how
8 we're going to handle these other applicants should they come
9 forward. That's my only comment, and I'm happy that we're going
10 to see the change -

11

12 JEFF KRAUT: Fine. And we'll take them up if and when
13 they do. Any other questions? Hearing none I'll call for a
14 vote. All those in favor, aye?

15

16 [Aye]

17 Opposed? Abstentions? The motion carries. We'll now as
18 Dr. Kalkut and Dr. Martin to return and he'll continue the
19 presentation.

20

21 JEFF KRAUT: OK. He's going to call the home healthcare
22 ones. That's going to take about two minutes just to get them
23 through.

24

1 GARY KALKUT: continuing with applications for
2 construction of healthcare facilities, category one. These are
3 - I'm sorry, we're on home health. Thank you. I got it. Home
4 health agency, we're going to put these altogether and let me
5 start;

6 2063L, 2249L, 2216, 2354, 2290, 2367, 2357, 2277, 2233,
7 2395, and an interest declared by Ms. Hines, 2345, 2255, and
8 interest by Ms. Hines, 2308, 2312, 2271, interest by Ms. Hines,
9 2341, 2227, 2360, 2284, 2156, 2248, 2269, 2234, 2194, interest
10 by Ms. Hines, 2301, 2387, 2297, 2278, 2383, 2171, 2358, 2569,
11 2281, interest by Ms. Hines, 2473, 2378. 2377, interest by Ms.
12 Hines - I think I stopped there. The -

13

14 JEFF KRAUT: Do I have a motion? I have a second, Dr.
15 Berliner. There was an issue that had been brought up when we
16 discussed this at project review and I'll ask the Department to
17 respond to the question raised by Ms. Hines.

18

19 CHARLIE ABEL: Yes, so, Ms. Hines and other member or two
20 had asked for information relative to CHHAs and LHHCSAs and I
21 think some of that discussion trickled into the concern over the
22 vote and Deputy Commissioner Dan Sheppard would like to address
23 those concerns.

24

1 DAN SHEPPARD: So, thank you. And this is a little shifted
2 around. I had intended to do this as part of my Deputy
3 Commissioner report at the beginning of the meeting but as we've
4 moved the agenda around, I'll break my report out and do this
5 piece now and you'll hear the rest of it from me later.

6 So, in response to Council Member Hines' comments, I just
7 wanted to offer the following information and some data. I
8 think one of the, I think, important kind of threshold bits of
9 information is to understand the PHHPCs approval is only the
10 first step. So, when the Council acts to approve a LHHCSA that
11 doesn't, a licensed agency, that in and of itself does not mean
12 that the agency can open it's doors. There are a number of
13 steps that take place. It's a legal review of the application
14 by the Department's Council's office, a policy and procedure
15 manual review, obviously very important to make sure that
16 everything that the agency should be doing is clear and in
17 writing and acceptable to the Department, and of course the pre-
18 opening survey. So, this really represents a very thorough
19 process that ensures that every LHHCSA that opens meets all the
20 same operating requirements. I think also some data now that
21 Council Member Hines hopefully is responsive to the discussion
22 at the committee meeting on the 26th, that although 210 new
23 LHHCSAs have been approved by PHHPC since 2012 through January
24 of 2015 so the period January 2012 through January 2015, the
25 overall number in operation has only increased by about 134.

1 That's from 1122 to 1256. So in terms of the number of LHHCSAs,
2 the gross amount approved doesn't equal the actual increase in
3 operating agencies. So I just as responsive to part of the
4 discussion at the committee meeting. Also, Council Member Hines
5 commented on LHHCSA surveillance activities and again, just want
6 to emphasize that because of the process I just described, no
7 LHHCSA opens without a proper pre-opening survey. And then we
8 also prioritize monitoring and investigating complaints to
9 ensure that any urgent issues are promptly investigated.

10 So, now, overall, cause every process and you know, we can
11 always all do better, overall, we're working to improve the
12 efficiency and effectiveness of our LHHCSA surveillance capacity
13 by expanding the lean process improvement work we've begun in
14 other surveillance programs in supporting best practices to the
15 LHHCSA program as well as exploring alternative tools and
16 methods for assessing agency compliance. So, again, I hope,
17 Council Member Hines that's responsive to your very good
18 questions and comments on the 26th.

19

20 VICKY HINES: So, thank you. I appreciate the - you
21 certainly comforted me telling me that the total number we
22 approved does not equal to the total new number in operation. I
23 do remain, and I lump it in with the CHHA question and I know
24 that the Department is committed just as the Council is to
25 really take a hard look at the homecare industry and understand

1 need, understand financial impact, understand impact on the new
2 system, so I would simply ask that we continue to commit to that
3 and move forward. But this is very helpful. Thank you.

4

5 DAN SHEPPARD: Thank you. No doubt, I think much of what
6 we're trying to build through DSRIP and our broader healthcare
7 agenda is very dependent on the care in the community and so
8 it's a very high priority for my office and the Department as a
9 whole to make sure that that network is effective and efficient
10 and meets patients' needs.

11

12 JEFF KRAUT: Thank you. So, without ado, all those in
13 favor, aye?

14 [Aye]

15 Opposed? Abstention? The motion carries.

16

17 GARY KALKUT: There's one additional home health agency.
18 There's a recusal by Ms. Carver-Cheney. She's leaving the room.
19 This is 2242L, and HDA LLC, Kings County, Queens, Bronx, New
20 York, and Richmond. This is the only other one. Can we make a
21 motion? Motion to approve?

22

23 JEFF KRAUT: We have a motion to approve. I have a
24 second by Dr. Gutierrez. Any comment from the Department? Any
25 questions? Any comment on this?

1

2 CHARLIE ABEL: No comment.

3

4 JEFF KRAUT: Any questions from the staff, from the
5 Council? Hearing none I'll call for a vote. All those in favor,
6 aye?

7 [Aye]

8 Opposed? Abstention? The motion carries. Could you ask
9 Ms. Carver-Cheney to return?

10

11 GARY KALKUT: Moving on. Category one ambulatory surgery
12 centers establish and construct 142272E, Specialist One Day
13 Surgery Center in Onondaga County. 1511035E, Saratoga
14 Schenectady Endoscopy, Saratoga County. The Department
15 recommends approval and

16

17 JEFF KRAUT: So we have a second, a motion a second Dr.
18 Berliner. Dr. Berliner.

19

20 HOWARD BERLINER: Just a question on the specialist one
21 day surgery. Are there any orthopedic surgeons in Syracuse who
22 are not part of this?

23

24 CHARLIE ABEL: I assume that's rhetorical but if it isn't,
25 I do not know.

1

2 JEFF KRAUT: Well, it certainly seems to, we opened the
3 floodgates here and we've approved all of these transfers, so.
4 Any other questions? Hearing none I'll call for a vote. All
5 those in favor aye?

6 [Aye]

7 Opposed? Abstentions? The motion carries.

8

9 GARY KALKUT: Next, establish and construction, D&TCs.
10 142006B, 142133B, 142212E, 1422257B, then residential and
11 healthcare facilities; 131349E, 141079E, 141153E, 141207E.
12 Motion to approve.

13

14 JEFF KRAUT: I have a motion to approve and I have a
15 second, Mr. Fassler. Does anybody want to remove any item out
16 of that batch just to make sure we're all comfortable? OK.
17 Department, is there any comment on any items that you need to
18 bring to our attention?

19

20 CHARLIE ABEL: No additional comments.

21

22 JEFF KRAUT: Is there any questions from any member of
23 the Council? All those in favor aye?

24 [Aye]

25 Opposed? Abstentions? The motion carries.

1 GARY KALKUT: There's a certificate of dissolution,
2 Guthrie Same-Day Surgery Center. Project review recommended
3 approval and certificate of amendment of the certificate of
4 incorporation, the applicant, The Hortense and Louis Rubin
5 Dialysis Center, Inc., again, recommends an approval from the
6 committee. Motion to approve.

7

8 JEFF KRAUT: I have a second Dr. Gutierrez. Mr. Abel,
9 any comments?

10

11 CHARLIE ABEL: No additional comments.

12

13 JEFF KRAUT: Any questions? Hearing none I'll call for a
14 vote. All those in favor aye?

15 [Aye]

16 Opposed? Abstentions? The motion carries.

17

18 GARY KALKUT: Category two; acute care services. Establish
19 and construct 1511027E, and 142197B. Both recommended with
20 contingent approval and I make a motion to approve.

21 Oh, my apology. And Dr. Rugge is recused from 142197.

22

23 JEFF KRAUT: Dr. Boutin-Foster has left the room. Do I
24 have a second? I have a second, Dr. Berliner. The Department
25 want to make any comments on these?

1

2 CHARLIE ABEL: Just that at the establishment and project
3 review for project 142197, Surgical Pain Center of the
4 Adirondacks, LLC, the EPRC asked that three additional
5 conditions be added to those projects and for the benefit I'll
6 read them into the record. One; no additional specialties
7 beyond pain management may be approved for the facility without
8 full review and recommendation for approval by the PHHPC; Two,
9 no additional physicians may be added to the ownership of the
10 facility without a full review and recommendation of approval by
11 the PHHPC; and number three, no additional operating rooms or
12 procedure rooms may be added to the facility without a full
13 review and recommendation of approval by the PHHPC. And those
14 are satisfactory to the Department. They've been added as
15 conditions to that project.

16

17 JEFF KRAUT: Any questions on this? OK, Hearing none I'll
18 call for a vote. All those in favor aye?

19 [Aye]

20 Opposed? Abstentions? The motion carries.

21 Could you ask Dr. Boutin-Foster and Dr. Rugge to return.

22 GARY KALKUT: That's it. There are no other applications
23 in any of the other categories.

24

1 JEFF KRAUT: That concludes the meeting of the project
2 review and establishment committee. I'd now ask Dr. Berliner to
3 give a report on the activities of the ad-hoc committee on
4 freestanding ambulatory surgery and charity care.

5
6 HOWARD BERLINER: Thank you Mr. Chairman. It was a
7 great pleasure to be able in Mr. Robinson's absence to -sure, it
8 was a great pleasure to be able to chair the ad-hoc committee on
9 ASCs and charity care in Mr. Robinson's absence. The
10 committee's main activity at this meeting was to hear from
11 representatives. New York State Association of Ambulatory
12 Surgery Centers, and from operators of ambulatory surgery
13 centers who had undertaken special efforts to reach the
14 uninsured and underserved. This included presentations by
15 endoscopy ambulatory surgery centers participating in a joint
16 endeavor with the city and the American - City of New York
17 Health Department, and the American Cancer Society to work with
18 FQHCs and other providers to reach Medicaid and uninsured
19 clients for colon cancer screening. The committee heard from
20 speakers on the practical aspects of reaching and serving
21 uninsured and Medicaid clients including the need for active
22 outreach to these groups and a vital role of a patient navigator
23 or similar position in ensuring that patients referred to ASCs
24 are able to follow through on actual appointments and receipt of
25 services. Some speakers also recounted difficulties in

1 contracting with Medicaid managed care plans because of the
2 plans preference for working with hospital-based ASCs and
3 reluctance to enter agreements with multiple freestanding
4 providers. Other speakers describe relative success in
5 connecting with Medicaid plans and clients but persistent
6 difficulty in finding and controlling uninsured individuals for
7 charity care. This recalled discussions from the committee's
8 earlier meeting where it was agreed that ASC application should
9 be evaluated according to the totality of a proposed level of
10 service to the underserved whether Medicaid, charity care, or a
11 combination of the two. How to address this more specifically
12 is probably going to be taken up at the next meeting of the
13 committee in May. Without questions, that ends my report.

14

15 JEFF KRAUT: Do you have, any members of the Council have
16 questions for Dr. Berliner? I would just make a comment that I
17 attended that meeting for a portion of it, and given the
18 attitude that the requirements that we've been insisting on and
19 I think we may have thought that this was a relatively simple
20 and straight forward issue of a reluctance to engage in charity
21 care and access to Medicaid, from the brief conversations that I
22 witnessed, it's much more complexed and nuanced than I might
23 have originally given it consideration, so I just want to put it
24 down there. if you have the opportunity the next committee day,
25 maybe just to sit in and listen, it might help shape our

1 thinking as we kind of develop policy on this. It was really
2 well done, very divergent point of views, and different levels
3 of ability to engage or understand how to engage. It's almost,
4 you have to marry up these organ - it's not going to happen
5 naturally, to marry up to the FQHCs and the things like that.
6 really, everybody has it differently. It was very well done.
7 Whoever put the data together, I give you credit. I found it
8 illuminating. Then I would thank the Department of Health and
9 Chris and your staff.

10

11 CHRIS DELKER: Well, I think we were fortunate also in
12 having a lot of operators and the advocates from the city and
13 the cancer society to make the trip, and we had also been
14 contacted by the state association who are very supportive of
15 this notion of charity care. I think what that gathering
16 illustrated was as Jeff just said, some of the difficulties of
17 the day to day mechanics of making that happen.

18

19 JEFF KRAUT: It did help me. Yes, Dr. Berliner.

20

21 HOWARD BERLINER: I mean, just one thing, as it's moving
22 a little bit off of you know, just how do we get, make sure that
23 places do the amount of charity care and Medicaid that they
24 promised in their applications, is the growing issue of bad debt
25 stemming from new insurance policies -

1

2 JEFF KRAUT: High deductible plans

3

4 HOWARD BERLINER: And to what extent we in licensing
5 these places have an obligation to deal with that, if any at
6 all, which we may not, but I think it's worthy of discussion
7 going forward.

8

9 JEFF KRAUT: Thank you. I'm now going to call on Mr.
10 Sheppard to give us an update of the Office of Primary Care and
11 Health Systems Management.

12

13 DAN SHEPPARD: Thank you. OK. Sorry. Just picking up
14 where, with a portion of Dr. Zucker's presentation report at the
15 beginning of the meeting, I just wanted to expand on a couple of
16 items in the budget, and how the Department is proceeding with
17 them.

18 As Dr. Zucker mentioned, the budget had a substantial
19 additional capital commitment for healthcare facility
20 transformation, and also amended a program that was enacted last
21 year, and let me start with that. So, you may recall in some
22 earlier reports in the fall that we talked about a program
23 called the community restructuring financing program or CFRP
24 [sic] it was \$1.2 billion of capital funding enacted in last
25 year's budget primarily for support of the capital component of

1 DSRIP projects. We issued the RFA in November but in the budget
2 that was enacted on you know, on March 31 into April 1, there
3 were changes to that program that necessitated that we reissue
4 the RFA. Those changes had to do with insuring that funding was
5 allocated in a broad regional way. The language specifically
6 indicated that to the extent practicable funding from the
7 program should be allocated in proportion to the applications
8 received. The regional alloc - in this context in terms of
9 intent, it's a New York City rest of state allocation, so we
10 made some conforming changes to the RFA and reissued it last
11 Friday with a short turn around time for applicants and we
12 expect to - well, we've asked in the RFA that the responses be
13 submitted to the Department no later than May 6. So, it's
14 overall we don't expect it to delay awards by more than up to
15 two months. So, by the end of the summer is our goal.

16 A new program in the budget but in some ways also a
17 continuation of funding from the current year, was a program
18 that we've named the vital access provider assistance program,
19 or VAPAP. Again, many of you recall that as part of the DSRIP -
20 as part of the Medicaid waiver the DSRIP waiver there was a pool
21 of funds called IAAR, interim access assurance funds I believe
22 was the acronym, and that was for safety net providers meaning
23 the non-large publics. There was \$250 million available. The
24 intent of those funds was to sustain fragile providers through
25 the DSRIP period. Well, there's really no magic to March 31 and

1 DSRIP's just getting rolling so many of those providers are
2 still quite fragile, even though some of them did take some
3 significant steps during the past 10 months to begin to get on
4 the path of sustainability. The VAPAP program is \$245 million
5 of state Medicaid funds, again, to help these financially
6 fragile providers statewide continue to operate while they
7 implement their long term sustainability plans as well as their
8 DSRIP related responsibilities which are certainly intertwined.
9 Again, the majority, we expect that the majority of the
10 recipients of these funds will be the former IAAF recipients.
11 So the program was modeled very much on the IAAF criteria most
12 importantly a strict cash need requirement that they could have
13 no more than 15 days cash on hand. Another important element of
14 this program is that funding received after September 30 is
15 going to require that the recipient have a DOH multiyear
16 sustainability plan and those plans need to align with DSRIP
17 goals and objectives and we expect that many of those plans will
18 involve formations of new affiliations and partnerships as part
19 of that long term sustainability.

20 Again, just timing wise this program was enacted just
21 really a couple of weeks ago. There are many hospitals that had
22 an immediate cash need so what, thanks to the hard work of
23 Charlie and his center we provide, we developed and provided an
24 expedited application process that we rolled out almost
25 immediately after the budget was enacted that would provide an

1 initial amount of money for April and May based on the IAAF need
2 from the last state fiscal year. There were about 23 hospitals
3 that took advantage of this about \$52 million of this expedited
4 two month assistance. Detailed financial submissions from those
5 23 hospitals and any other ones that want to apply under a non-
6 expedited fashion are due at the end of the month and those will
7 be used to calculate the total annual award amounts for the
8 VAPAP recipients and we can report back to you as that process
9 unfolds.

10 And so another program in the budget that I think in many
11 ways programmatically ties, well, certainly ties in with all of
12 our goals for to achieve patient centered regionally based
13 systems of care and assist financially fragile hospitals to
14 participate in and become sustainable as part of that process,
15 there's a program that provides, going to provide \$355 million
16 for rural upstate and other geographically isolated hospitals.
17 And the purpose of this program, many, one of the big barriers
18 for small and medium sized fragile hospitals for joining systems
19 and finding partners are their balance sheet issues, and very
20 often as you all know, potential partners are reluctant to
21 establish durable affiliations, deep affiliations with
22 struggling hospitals for fear of their own fiduciary
23 responsibilities to the legacy institution. So their
24 institutions. So what this program will allow for is to help,
25 we "clean up the balance sheets" so support debt retirement and

1 other purposes that are going to assist in restructuring efforts
2 aimed at these financially sustainable systems of care
3 throughout the state. We'll be issuing the request for
4 applications for this program later this spring.

5 Two other more regional - more community, more region
6 focused funding programs, capital funding programs in the budget
7 was a \$700 million prog -- \$700 million amount of capital for
8 health facility transformation investments in Brooklyn and this
9 is to preserve and expand the quality of services in communities
10 with the greatest health needs and the most fragile providers.
11 So just to emphasize, this is the greatest health needs within
12 Brooklyn and the most fragile providers within Brooklyn. I
13 think this was in the executive budget and the legislature
14 supported it and I think it's really a generational opportunity
15 to have, to be able to put a critical mass of funding into an
16 area with significant health disparities and needs and try to do
17 what in a constructive way what has been tried before, and had
18 mixed success just because of the pressures and deeply held
19 interests and importance of people of providers, and I guess
20 what I kind of like to look at this is we've only been able to
21 have but for these funds, we've only been able to have these
22 conversations about healthcare transformation in place in
23 Brooklyn and other places. I guess this really goes for all of
24 this funding. We've only been able to talk about this in terms
25 of what we're taking away and I think the outcome of those kind

1 of discussions when you're talking about what you're taking away
2 to make something, a facility sustainable you know, can be
3 predetermined. This is really an opportunity to have a
4 discussion about what we can build and what we can provide, and
5 I think it's a very exciting opportunity. Sometime I'm sure
6 we'll be reporting back to you on the RFA for this program will
7 also be going out in the spring.

8 There's another \$300 million for, in capital to consolidate
9 facilities in Oneida County to create a state of the art medical
10 campus. It's in Utica, the statute speaks to the major
11 metropolitan area and in Oneida County Utica is the major
12 metropolitan area. And to build a state of the art hospital and
13 medical campus there that will create a strong regional system
14 of care in an area that needs it. And again, the RFA for this
15 will be later this spring.

16 Finally, as Dr. Zucker mentioned, there, in the final
17 budget there was a program established for a revolving loan fund
18 to support non-hospital based community providers. It's a
19 revolving loan fund to support capital needs. It's a new
20 program. We'll be doing it in partnership with DASNY. It's
21 going to be administered by a community development financial
22 institution. These are federally chartered institutions that
23 provide access to capital to community-based organizations and
24 again, we'll be working with DASNY to develop program details on
25 that and I don't have an exact estimate of when we'll have the

1 RFA out for that, but we're work with all due haste. It's an
2 important program and will be beneficial to community-based
3 clinics throughout the state.

4 I guess finally just one not on my prepared remarks but
5 Council Member Rautenberg brought it up, I guess a comment on
6 retail clinics. You know, I guess just, your question was what
7 happened? I guess what I can report is that I think there's
8 still a lot of questions about how those types of clinics would
9 fit into integrated systems of care. I think you know, we put
10 forward we're confident that they do I think more education is
11 warranted and we hope that process continues.

12

13 [what happens next?]

14

15 Well, I think we've got to do a bit of sort of a hot wash
16 on sort of what happened in this budget and think about that in
17 terms of next year.

18

19 ELLEN RAUTENBERG: You meant educating--

20

21 DAN SHEPPARD: I mean, you know, yeah. Well, I mean,
22 again, it's, you know, it's what, we know what we proposed, what
23 we're kind of drilling down on what were the issues. There were
24 a lot of efforts between last session and this session to try to
25 address some of the concerns - obviously it's not a new issue.

1 But we'll keep working on it. I mean, it fits in - we think it
2 fits into the fabric of a healthcare system and we'll continue
3 at it.

4

5 JEFF KRAUT: Dr. Kalkut.

6

7 GARY KALKUT: Dan, thanks for the report. Couple quick
8 questions.

9

10 DAN SHEPPARD: I'd rather -- ...any questions on the budget,
11 I have one more piece to get to.

12

13 JEFF KRAUT: Let Dan finish the report then we'll take
14 questions please.

15

16 DAN SHEPPARD: So then I'll - this is also very important
17 but I'll be brief and you know, Dr. Ruge, Council Member Ruge
18 and myself and some key staff at the Department have been having
19 some discussions over the past several weeks, maybe a month or
20 two, sort of about formulating an agenda for the planning
21 committee. So an 18 month agenda. And you know, by no means
22 this is a final list, but we're centering on a couple of themes.
23 One is post-acute care services. There are some very pract - as
24 some of you know, the nursing home needs methodology is expiring
25 in 2016. We need to as just a matter of business spend the next

1 months, year, talking about what that new methodology might look
2 like. But there are also other methodologies, CHHAs, Hospice,
3 specialty services, and all of these things I think fit very
4 much into this health system of the future that we talk about
5 with patient-center regionally integrated care and so I've been
6 thinking about these very practical issues which we need to
7 address but also think about them in a policy context about how
8 they fit into an effective long term care strategy I think will
9 be a fruitful area for us to talk about and work with the
10 planning committee on. The other areas integration of primary
11 care and behavioral health services, I mean, clearly again, this
12 is essential for DSRIP and broader goals. I think we have an
13 opportunity to leverage some of the overlap between the
14 behavioral health services advisory committee and PHHPC, there's
15 some member overlap. This is already something that we're deeply
16 exploring and actually have rolled out DSRIP regulatory waiver
17 related decisions on, but I think looking beyond DSRIP, how do
18 we kind of set the framework for not just all of the healthcare
19 system, but beyond DSRIP in this area. And then finally, I
20 think we'll continue report back to the planning committee on
21 our overall progress and regulatory waivers and as I said, I
22 think the first time I spoke to you last August, the regulatory
23 waiver process is really I think a great test bed or gateway to
24 broader discussions about broader regulatory streamlining and
25 reform. So I think those three rather meaty topics doesn't

1 preclude us coming up with another one or two, but just so that
2 is sort of the framework for an agenda where Department and
3 PHHPC can work together. Dr. Rugge, if you had any -

4

5 JOHN RUGGE: Just say, obviously I think these are very
6 important topics and themselves need a bit of exploration by the
7 committee rather than scheduling one of our marathon all day
8 committee meetings as a next step or looking at using
9 committee day and spending an hour together fleshing out a bit
10 the agenda, timeframes, staff support, and how we will address
11 post-acute care as yet another part of the healthcare system
12 which is stressed, and yet we can't succeed in the other parts
13 of the system unless we have a vibrant and successful and
14 sustainable long term care system. So all the questions that
15 Vicky Hines has raised will come up I'm sure, and we'll deal at
16 the planning level rather than the project level.

17 With that I would also by way not of sour grapes going back
18 to the retail and urgent care clinics, everything that we
19 anticipated is indeed happening. These are sprouting up and I
20 think this is the moment in which New York has an opportunity to
21 shape the system and envelope these new modes of care into
22 emerging regional systems, and it'll be a shame if the
23 legislature can't find a way to come look at this and agree on
24 the need for not heavy handed regulation but instead a way to

1 make those new modes of care really vibrant and really integral
2 part of everything we're trying to do.

3

4 DAN SHEPPARD: So that's the end of my report. So if
5 anybody has any questions.

6

7 JEFF KRAUT: Mr. Levin and then Dr. Kalkut.

8

9 ART LEVIN: So, just following up and following up, it's
10 sort of a process question, was this in the budget, in the
11 Governor's budget, fell out of the budget? Right?

12

13 DAN SHEPPARD: It was proposed in the executive budget and
14 was not concluded in the enacted budget.

15

16 ART LEVIN: OK. So it fell out at the legislative level,
17 at the conferences. So how do we - what is our responsibility
18 to really push these things that we think are really important
19 for the public's health? How do we sort of follow up - what is
20 the follow up here. Do we try to educate the legislature? I
21 mean, that's always one approach to say this may be in part - I
22 mean, we're part of the Department. I don't know what we're
23 permitted to do in terms of public education. I'm not talking
24 about lobbying. I'm talking about having a day where we explain

1 what this is about and why we think it's important for the
2 public's health to move in a certain direction. So, --

3

4 DAN SHEPPARD: Well, I think, Mr. Kraut may have some
5 comments as the chair of this - I mean, I think, as I said
6 you're part of the Department. There is a process. I mean, what
7 this committee does informs the Department's agenda and then
8 through a process, things make it into the executive budget or
9 program legislation and then there's a negotiating process then
10 we all have a responsibility to, in that process to educate and
11 try to persuade people to our view. Sometimes we're successful.
12 Sometimes we're not. And you know, I think it's important that
13 we analyze each time why something might not have happened and
14 come back. And so, I guess that's a generic description of what
15 the process is with respect to how this body engages
16 specifically in that.

17

18 JEFF KRAUT: I'll give you an unsatisfactory response
19 possibly, but as we heard today and we discussed earlier, we're
20 part of the Department of Health. The Department of Health has
21 to speak with one voice, and we get a chance to influence that
22 voice, we have a chance as Mr. Sheppard said, we can influence
23 policy, and I think we've seen numerous occasions where things
24 that came out of here made it's way through that process into a
25 budget, a program bill, legislative things, and I can think of

1 probably more things that have that have not, and I would say on
2 things that we as individuals feel strongly about, I think
3 there's other venues we're informed, but I'm always cautioned to
4 speak in any venue as the council, because the council meets as
5 a whole, and we as individuals may have opinions but we don't
6 speak for the council. I think what we can do, and I think it's
7 very helpful when we do do things we write down our rationale,
8 we have a report, it makes it into our industry, and I think it
9 does influence it, but I'm not sure if we have an independent
10 voice of the Department on legislative priorities of the
11 Department.

12

13 ART LEVIN: First, follow up question. What happened to
14 the OBS recommendation? They crashed and burned as well?

15

16 JEFF KRAUT: No, I believe we have a committee -- we
17 have a committee actively meeting. I think at the next cycle
18 they're going to come back and report to us on the OBS.

19

20 ART LEVIN: OK. But they didn't make it last year.
21 these are the recommendations from last year?

22

23 JEFF KRAUT: That's correct.

24

1 ART LEVIN: On changes to the reporting requirements and
2 the kinds of anesthesia? Right, there were recommendations?
3 Did not make it last year?

4

5 JEFF KRAUT: I believe so.

6

7 ART LEVIN: Didn't make it this year? No?

8

9 JEFF KRAUT: Well, there was some changes made.

10

11 DAN SHEPPARD: There were some changes. There were some
12 changes -

13

14 ART LEVIN: Some were made, some were not made.

15

16 JEFF KRAUT: But Art, we'll ask them to come back and
17 kind of recap for us.

18

19 ART LEVIN: I guess I'm frustrated when it's budget-
20 neutral. We're talking about pure public health measures. And
21 we sort of you know, it sort of disappears. It's so easy to
22 shoot it down, then there's really no constituency to fight for
23 this. Again, it's budget-neutral so it has no money involved
24 but there's influence involved, and people who don't want
25 certain things to happen in certain ways make their voices

1 heard, and I'm wondering where is the public health voice. And
2 it isn't very loud. I mean, we have a meeting, we agree, we
3 pass it, we approve it, whatever, and then it's sort of gone.

4

5 JEFF KRAUT: I think we have the ability - it may not be
6 - we have the ability to amplify it when we get behind something
7 and I think if we feel that way we have things. As I said
8 before, I think we have an unusual soap box, and sometimes maybe
9 we don't use it to the fullest extent we could, but I think we
10 should just pick and choose the issues and when we really feel
11 passionate about something, it's like a dog with a bone; we just
12 won't give it up. And we should just continue to do that, but I
13 think you have - we are part of something, we have a process,
14 and we have to - sometimes we can create a problem by trying to
15 solve one and I think we just have to figure out the right
16 process and path, but I'm all for doing that. And particularly
17 for public health because it doesn't always make it to the top.
18 And it should. Particularly when you're the Public Health
19 Council. That should be our rationale. Dr. Kalkut, you had a
20 question.

21

22 GARY KALKUT: I had a couple of questions about budget
23 particulars. In the early announcements about the allocation of
24 \$700 million to Brooklyn there was pretty explicit language
25 about it being directed towards a new hospital or construction

1 of a new hospital. Is that changed or been in the RFA or is
2 that the focus of the RFA?

3

4 DAN SHEPPARD: So we haven't obviously finalized the RFA
5 yet. I can describe for you, if it's helpful, how the statute
6 is structured. It's obviously first and foremost it's limited
7 to Kings County. If you think about it like a funnel. The next
8 criteria are for communities with, I'll summarize a broad set of
9 criteria listed in the statute, but essentially health
10 disparities. Income disparities that are relatively worse than
11 other Brooklyn communities and then funneled down in those
12 communities, hospitals that are either financially struggling or
13 hospitals that aren't financially struggling but maybe - not
14 maybe, are willing to provide services of greater scope,
15 breadth, and quality in those communities. And the RFA will
16 obviously reflect those criteria and will review the
17 applications that come in in response to that.

18 And that could involve, obviously in some communities and
19 those communities are largely central in East Brooklyn if you
20 run the numbers even intuitively, Central and East Brooklyn, and
21 there are hospitals in those communities that are extremely
22 financially distressed, extremely physically challenged in terms
23 of their infrastructure, and in that discussion as people
24 envision what that money might go for a new hospital could be

1 part of that and we've certainly heard enough that would be one
2 of the applications.

3

4 GARY KALKUT: And the second question was about VAP, not
5 VAPAP but VAP funding and where that stands and my understanding
6 is applications are currently not being accepted for that, and
7 so the question was when that might open up and what sort of
8 funding was available.

9

10 DAN SHEPPARD: So, I'm hampered by not having my colleague
11 from OHIP here. I think the way we did the meeting today
12 conflicted with some people's schedules who intended to be here.
13 So I can't tell you specifically about that program. My office
14 doesn't administer it. It's obviously an important program.
15 Their - I believe subject to some confirmation that the funding
16 - there are funding commitments from that program. I think that
17 probably exhausts most of the available resources that are
18 there. There may be some others, but I think probably the best
19 thing for me to say to you, to Dr. Kalkut is we'll get back to
20 you on that and we'll report back. But I don't, I can't give
21 you a precise estimate of how much funding is left or what the
22 plans are for that.

23

24 GARY KALKUT: OK. Thank you.

25

1 PETER ROBINSON: So, may I? Jeffrey?

2

3 JEFF KRAUT: I'm sorry.

4

5 PETER ROBINSON: Don't be -

6

7 JEFF KRAUT: I didn't see you.

8

9 PETER ROBINSON: So, a broader question around HICRA and
10 where that might be headed and in particular how the State is
11 going to be looking at graduate medical education on a going
12 forward basis. Is there just generally a strategy or a process
13 unfolding for that that since it is going to I think the current
14 version is going to expire shortly.

15

16 DAN SHEPPARD: I'm going to give you an unsatisfactory
17 answer here again. HICRA is not a budget item that is in my
18 purview.

19

20 JEFF KRAUT: SO, maybe the next time, we were supposed to
21 have a few other people here that I think would've asked those
22 questions, so, but if you have anything on the drinking water -
23 oh, Dr. Birkhead left. Where is he? Oh, God. Alright,
24 Alright. He was just here. I stand corrected. Next time we'll
25 hopefully we'll have full complement. I know there were some

1 conflicts today which prevented some of those individuals from
2 attending. We recognize that. Thank you, Mr. Sheppard. And
3 before I call the last meeting, I just want to call to your
4 attention, if you go to page 265 of our 596 pages we were given
5 to read, you'll see there's the annual report of Certificate of
6 Need and I just wanted to point out and commend the Department
7 on the median processing time has continually declined for
8 administrative full and limited reviews, and it's quite an
9 admirable improvement year over year when it's looked in it's
10 totality and recognize there's different ways to measure time,
11 but this particular measurement because there's a lot of things
12 that happen after the Department processes it that are not under
13 the control of the Bureau. So I just want to commend you on
14 that, and you know, processing close to 1000 applications
15 including notice letters totaling some \$3.2 billion. It's a
16 substantial activity. We've paired away some of the activity.
17 We've lightened it. But the ones that have the resultant is a
18 little, it's not so much we diluted it, it's more concentrated
19 analytically because the threshold to get to a CON, so I just
20 want to commend the Department with the resources that you're
21 given that you've created operational improvements that have
22 really been helpful, and I think you're demonstrating that. So
23 if you guys take a look at that, it's on page 265 of our agenda.
24 And I'd like to now end the session by asking Dr. Birkhead to

1 provide an update on the activities of the Office of Public
2 Health.

3

4 GUS BIRKHEAD: Thanks very much Mr. Chairman. I've got a
5 set of slides I'm going to run through and you should have them
6 at your desk. Two topics; one is an update on the Prevention
7 Agenda and second is an update on the domain for DSRIP
8 population health activities.

9 So, I think people are aware of the Prevention Agenda. For
10 our new members, it's our State Health Improvement Plan for the
11 State and it began in 2013 with a planning year for hospitals
12 and counties and 2014 was the first active year, and what I'm
13 going to do is give you an update on what happened in the first
14 year. We asked each of the hospitals and county health
15 departments to give us an update on it. This map simply shows
16 in each county the primary projects that were undertaken. The
17 Commissioner asked each hospital and county to work together on
18 at least two projects from the Prevention Agenda. One of the
19 five priority areas which are chronic disease, mental health and
20 substance abuse, women and infants and children's health,
21 environmental health, and preventable infections. And I think
22 you can judge, see from this many of the counties suggested
23 chronic disease. Actually, I think all but one county selected
24 the chronic disease area and 30 selected the mental health
25 substance abuse area. Although mental health and substance

1 abuse is not under the purview of the State Health Department.
2 When you talk about health issues and health planning at the
3 local level, mental health and substance abuse comes into play.
4 So the health department partnered with the Department of Mental
5 Health and the -excuse me, the Office of Mental Health and the
6 Office of Substance Abuse, OASAS, to work on those areas and it
7 proved very fruitful.

8 So we did survey and ask for a report from each county and
9 each hospital at the end of the first year, 2014. And as of
10 March this year we received 181 responses. All local health
11 departments and 123 hospitals responded, and we had the total
12 number of interventions, what they were working on jointly was
13 362 of those. And the information that we have focused on what
14 the interventions were. The status of efforts, which
15 disparities were being addressed, who the partners are that are
16 participating and the partner organizations. And then some of
17 the successes and challenges.

18 So, I'll quickly just walk through. This first slide shows
19 the area, the response for each and on the left you can see that
20 most counties and most hospitals so the counties are in the red,
21 hospitals in the blue. 95 percent selected the chronic disease
22 area as one of the areas. The next, the environmental, maternal
23 child health, mental health and substance abuse came in as sort
24 of a second, and the preventable infections were last. So, in
25 the reports, the county health departments and hospitals are

1 working in these areas and just moving very quickly, the chronic
2 disease interventions, this highlights what particular projects
3 they were working on. Excuse me. So in the chronic disease
4 area, chronic disease management classes linking participants to
5 community resources, healthy food procurement and delivery,
6 preventive services. And we lost the end of that one, sorry,
7 "in the community" is what it should read. So you can see that
8 while there - a number are working in very specific areas, we
9 have a big "other" category, almost half report "others" and
10 we're going to go back and dive more deeply into that because
11 we're very interested in having counties and hospitals work with
12 evidence-based interventions in all of these areas and when
13 something falls into an "other" category we have to look a
14 little more closely to be sure that it's actually an evidence-
15 based type of practice that's going on. So this is the subject
16 of ongoing technical assistance that we're providing to the
17 prevention agenda folks out there working on this.

18 Here is an example in the mental health area of what people
19 have been working on. Suicide prevention is a prominent one.
20 SBIRT is a brief intervention in a clinical setting to detect
21 alcohol and substance abuse and other types of screening
22 programs, so that was more prominent in the hospital setting,
23 clinical settings than in the county health department settings.
24 And then mental health and anti-stigma campaigns were important
25 and these are the areas their working on. And again, we have a

1 pretty big area of "other" category so again, with our partner
2 agencies are looking back at what are actually being - what's
3 actually being done at the local level around these areas, and
4 is it the best evidence-based types of practices and working
5 with the hospitals and counties to be sure that they are
6 following that.

7 A lot of partnerships are going on out there. This shows
8 the numbers of different kinds of partners that both local
9 health departments and hospitals involved in their planning and
10 implementation coalitions. So we have local coalitions,
11 community-based organizations, FQHCs and community health
12 centers, social service organizations, media. If Dr. Boufford
13 were here she would be pleased with this slide because her
14 mantra is you really got to get everybody involved in the
15 community. The media, faith-based organizations, business,
16 schools, colleges, universities, so, if nothing else this
17 activity has engaged a lot of partnerships at the local level
18 which we hope will also have spillover benefit in the other
19 areas of DSRIP and are SHIP grant where partnerships is really
20 the name of the game.

21 We did also follow up and ask the hospitals whether the
22 prevention agenda interventions that they were undertaking were
23 part of their DSRIP application because as you'll see at the end
24 of my talk, the domain for population health aspects of DSRIP
25 are the Prevention Agenda priority areas, and I think it's great

1 that almost half of the hospitals reported, yes, they're
2 prevention agenda intervention is part of their DSRIP
3 application. A few reported 'no' and a few reported that they
4 were unsure. And I think we again want to cycle back on that.
5 It may be that the people who filled out the Prevention Agenda
6 report were not tied into the DSRIP application process. And a
7 very few had reported no DSRIP application. They were not part
8 of a DSRIP application. So, this was interesting information in
9 trying to continue the linkages between the Prevention Agenda
10 and the other departmental initiatives, and I'll say more about
11 that.

12 And then there's a new IRS requirement, maybe not so new
13 but in the last few years, to report on the community benefit
14 from the hospital on the IRS 990 Schedule H form, I think people
15 are familiar with this. And we asked the hospitals whether they
16 did indeed report their prevention agenda interventions which
17 are community interventions should count towards the community
18 benefit on their IRS schedule H form. Sorry. And 14 or so
19 percent said they had reported one of their two and a number
20 more reported that they had reported both of their Prevention
21 Agenda interventions on their IRS 990. So, again, we're
22 encouraging hospitals to really look at their community benefit,
23 make it meaningful evidence-based types of activities and it
24 should be, you know, should be eminently reportable to the IRS
25 on these forms.

1 A few, some hospitals reported that they had none and some
2 were not sure, so we want to cycle back. It may be that the
3 people filling out this form were not the same ones. Lots of
4 forms to fill to various locations. So, if there's not good
5 communication you may be missing something. But I think in
6 general we were pleased that there was, that these activities
7 were being recognized and counting toward the community benefit
8 and think there's ways to go to be sure everybody is taking
9 advantage of that in their IRS reports.

10 So what's next? We're cycling back with the local health
11 departments and the hospitals to really work through and
12 understand what are the interventions as I've mentioned that
13 they're undertaking. Excuse me. Are these evidence-based
14 practices? And then in particular what measures are being used
15 to track progress. I think in the first year some people were
16 using specific numeric measures but I think many were still
17 trying to work through the issues there and we need to help
18 folks to understand how you set up sort of a quality improvement
19 approach and pick some measures and work towards those measures.
20 And as part of that - that that's, you can target populations if
21 you know what the population is, you can count that. That can
22 become a measure. Looking at health disparities. The
23 Prevention Agenda has a number of health disparities measures in
24 it. Even counting things like the number of partners engaged,
25 etc. So we will be then also diving more deeply into the

1 successes and the challenges and are collecting stories,
2 essentially success stories, vignettes, to showcase efforts and
3 doing a lot more hopefully with social media and other things to
4 promote the types of activities that the prevention agenda has
5 engendered out there.

6 So, I'm going to shift gears now. This slide, little hard
7 to read up on the screen, but I think if you look more closely
8 at it can see that this is an attempt to help you through the
9 alphabet soup of programs that the Department is now undertaking
10 and how they fit together. So the Prevention Agenda in the
11 upper left is our community public health improvement plan, but
12 it meshes very distinctly with our DSRIP program in the lower
13 left. Our SHIP grant, State Health Innovation Plan in the upper
14 right, and the population health improvement program, the PHIP
15 program in the lower right. And in fact, the Prevention Agenda
16 really is the population health aspects of all of the
17 Departmental efforts, so really made an effort to try and align
18 these programs to improve population health, transform
19 healthcare, and eliminate health disparities being the
20 underlying principles. So there's more that can be said, and
21 we're constantly needing to think through and explain even to
22 ourselves how these programs all work together and be vigilant
23 to opportunities for these programs to be working together.

24 So I just wanted to provide an update on the DSRIP, where
25 the population health aspect, what they are and where they are.

1 So within domain four of the DSRIP applications you'll see a
2 focus on these areas; tobacco cessation, access to preventive
3 care, and management of chronic diseases, decreased HIV
4 morbidity and reducing premature births. So these are the
5 domain for population health areas that many DSRIP plans
6 selected to work on which we are now working with them on, and
7 the measures for these are prevention agenda measures.

8 So, very quickly, tobacco remains the leading cause of
9 preventable premature mortality, morbidity and mortality in New
10 York. So, this is low hanging fruit in terms of trying to
11 reduce illness and stopping smoking immediately reduces heart
12 attack and other kinds of short term acute processes which
13 should fit very nicely with reducing hospitalizations which is
14 the overall arching goal of the DSRIP program. So you can see
15 here the overall objective and the target populations. The
16 particular target population is, low socio-economic status but
17 also serious and mental illness. Persons with mental illness
18 have very high, the highest rates of tobacco use in any groups
19 that we've seen. So again, this fits right in with the linkage
20 with behavioral health that the DSRIP is trying to promote as
21 well. And this map shows you the geographic locations where
22 tobacco use cessation was a DSRIP priority, a part of their
23 plan. We encompass many, many areas of the state, large
24 population areas, particularly in New York City and upstate, but
25 downstate as well. So I think this is great for the DSRIP.

1 It's great for our public health priorities to really try and
2 make further inroads and impact on tobacco use.

3 A second area project 4BII, so if you're in the DSRIP you
4 have to get the nomenclature down here, but access to high
5 quality chronic disease preventive services and management in
6 both clinical and community settings. And these are targeting
7 mostly chronic diseases that are not included in the domain
8 three area such as cancer, is a domain four one where it's not
9 as highlighted in the domain three. So again, a lot of the DSRIP
10 applicants selected this chronic disease project. You can see a
11 large part of the state lights up here including many areas in
12 New York City and you can look at these maps at your leisure to
13 see which of the PPSs are engaged in these.

14 HIV morbidity. We are in the midst of a campaign announced
15 by the Governor to end the epidemic, in other words reduce new
16 HIV cases below replacement value so we actually see a decline
17 in the prevalence of HIV in the populations for the first time
18 in the epidemic. So a great milestone and a number of PPS
19 selected this. A couple of them early access to and retention
20 to HIV care is critical and as I mentioned, this fits right in
21 with our end of AIDs initiative. And this was selected
22 primarily in New York City which is the focal point still of the
23 HIV epidemic, about 80 percent of the epidemic in New York City.
24 We are working with some of the PPSs elsewhere in the state on
25 HIV but the primary focus is within New York City.

1 A few selected reducing premature births. Premature births
2 are expensive. They have life-long impact on children who may
3 suffer brain damage or other problems from prematurity, and so
4 reducing this, and it really gets, you need to get out in the
5 population to be sure you're dealing with the social
6 determinants of health, homelessness, drug abuse, alcohol and
7 other things which lead to premature birth, as well as deal with
8 targeted populations where prematurity is very high and deal
9 with families experiencing stressors and assuring access to
10 contraceptive services and other interconceptional care,
11 preconceptional care, very important. As well as smoking. So
12 it all kind of ties in together.

13 Several areas in the State selected this as a target, and
14 these are areas which have among the highest infant mortality
15 rates in the State on a par with some other countries it's so
16 high. So we're pleased and really be focusing with them to try
17 and get into this.

18 And then finally, the mental health and substance abuse
19 area, I think this slide shows you how important this one is.
20 Almost the entire state selected -- the PPSs in the entire state
21 selected these, this general area and we again will be working
22 very closely with OMH and OASAS around implementing this.

23 So, happy to answer any questions. This is an exciting
24 time where public health really is being integrated into these

1 health system changes, health system transformation that's
2 happening in the State now.

3

4 JEFF KRAUT: Thank you Dr. Birkhead. Questions? You
5 know, the challenge here of converging and aligning all of these
6 programs, you know, we've heard in the last year or two on the
7 committees and from different parts with all the different
8 incentives to make sure that, you know, we'll be interested you
9 know, how the needle moves. That really is the objective. I
10 was with a group of doctors last night and I have to tell you at
11 least from a DSRIP perspective how engaged they were. They were
12 actually talking through in their community about smoking
13 cessation and some of the measurements around there, and it was
14 really interesting to listen to these are all community-based
15 primary care ones that were activated in a completely different
16 way than historically I've ever seen them. So it was pretty
17 impressive, and hopefully it's going to manifest itself in
18 something positive for the health of the State.

19 I think if there is no other questions, I think that's it
20 for the day. Hold on. I'm sorry.

21

22 ELLEN RAUTENBERG: I was just going to make the comment
23 that one of the other things that bit the dust in the budget was
24 the 15 percent across the board cut to prevention programs in

1 the Health Department. So a number of us are very happy about
2 that.

3

4 JEFF KRAUT: Well, and that's where our voice has to get
5 heard.

6

7 [inaudible]

8 Mr. Levin. Mic, mic.

9

10 ART LEVIN: [no mic]

11

12 JEFF KRAUT: OK. If you need a ride to the station see-
13 If we're - a motion affirmative is to approve the ride.

14 Alright. I just want to remind everybody that the next meeting
15 of the Public Health and Health Planning Council is going to be
16 on May 21 in New York City and the full council will convene on
17 June 11 in New York City. It is very, very important if you're
18 serving on project review that you attend. We need to have a
19 full committee in order to deal with some issues so we don't
20 lose a quorum and we have the ability to act on the agenda.

21 I'll now have a motion to adjourn.

22 [so moved]

23 So moved. We are adjourned. Thank you so much, and thank
24 everybody for all the presentations and hanging in there during
25 the day.

1 [end of audio]

2