

ANDREW M. CUOMO Governor

HOWARD A. ZUCKER, M.D., J.D. Commissioner

SALLY DRESLIN, M.S., R.N. Executive Deputy Commissioner

SEP 2 3 2016

Mr. Michael Melendez
Associate Regional Administrator
Department of Health & Human Services
Centers for Medicare & Medicaid Services
New York Regional Office
Division of Medicaid and Children's Health Operations
26 Federal Plaza - Room 37-100 North
New York, New York 10278

RE: SPA #16-0043 Non-Institutional Services

Dear Mr. Melendez:

The State requests approval of the enclosed amendment #16-0043 to the Title XIX (Medicaid) State Plan for non-institutional services to be effective July 1, 2016 (Appendix I). This amendment is being submitted based on State regulation. A summary of the plan amendment is provided in Appendix II.

The State of New York reimburses these services through the use of rates that are consistent with and promote efficiency, economy, and quality of care and are sufficient to enlist enough providers so that care and services are available under the plan at least to the extent that such care and services are available to the general population in the geographic area as required by §1902(a)(30) of the Social Security Act and 42 CFR §447.204.

Copies of pertinent sections of State regulations are enclosed for your information (Appendix III). A copy of the public notice of this plan amendment, which was given in the <a href="New York State Register">New York State Register</a> on June 22, 2016, is also enclosed for your information (Appendix IV). In addition, responses to the five standard funding questions are also enclosed (Appendix V).

If you have any questions regarding this State Plan Amendment submission, please do not hesitate to contact John E. Ulberg, Jr., Medicaid Chief Financial Officer, Division of Finance and Rate Setting, Office of Health Insurance Programs at (518) 474-6350.

Sincerely

Jason A. Helgerson Medicaid Director

Office of Health Insurance Programs

**Enclosures** 

TRANSMITTAL AND NOTICE OF APPROVAL OF	1 TRANS	OMB NO. 0938
STATE PLAN MATERIAL	1. TRANSMITTAL NUMBER:	2. STATE
COLUMBAC MINISTER AND	16-0043	1
FOR: HEALTH CARE FINANCING ADMINISTRATION		New York
ADMINISTRATION	3. PROGRAM IDENTIFICATION: TI	TLE VIV OF THE
	SOCIAL SECURITY ACT (MEDI-	CAID)
TO: REGIONAL ADMINISTRATOR		
HEALTH CARE FINANCING ADMINISTRATION	4. PROPOSED EFFECTIVE DATE	
DEPARTMENT OF HEALTH AND HUMAN SERVICES	July 1, 2016	
5. TYPE OF PLAN MATERIAL (Check One):		
2		
NEW STATE PLAN AMENDMENT TO BE CONS	SIDEDED AS NEW DLAN	
COMPLETE BLOCKS 6 THRU 10 IF THIS IS AN AMENI  6. FEDERAL STATUTE/REGULATION CITATION:	OMENT (S	AMENDMENT
6. FEDERAL STATUTE/REGULATION CITATION:	DMENT (Separate Transmittal for each amendment)	
§1902(a) of the Social Security Act, and 42 CFR 447	7. FEDERAL BUDGET IMPACT: (in thousands)	
rei, and 42 CFR 44/	a. FFY 07/01/16-09/30/16 \$ 8.38	•
8. PAGE NUMBER OF THE PLAN SECTION OR ATTACHMENT:	b. FFY 10/01/16-09/30/17 \$ 33.50	
THE TEM SECTION OR ATTACHMENT:	9. PAGE NUMBER OF THE SUPERSE	EDED PLAN
Attachment 4.19-B: Pages 1(e)(2), 1(e)(2.1), 1(e)(2.2), 1(i)	SECTION OR ATTACHMENT (If Applicable):	
2. 1 ages 1(c)(2), 1(e)(2.1), 1(e)(2.2), 1(1)	29-900-1000	
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10 CUDIECT OF AMENDA (FAIR		
10. SUBJECT OF AMENDMENT:		
July 2016 APG Updates – Hospital Based Outpatient (FMAP = 50%)		
11. GOVERNOR'S REVIEW (Check One):		
☑ GOVERNOR'S OFFICE REPORTED NO COMMENT		
☐ COMMENTS OF GOVERNOR'S OFFICE FNCLOSED	☐ OTHER, AS SPECIF	FIED:
☐ NO REPLY RECEIVED WITHIN 45 DAYS OF SUBMITTAL		
12. SIGNATURE OF STATE AGENCY OFFICIAL:	16 DETUDY TO	
A THEIRE.	16. RETURN TO:	
12 TVDED MANGE AT A TOTAL	New York State Department of Health	
13. TYPED NAME: Jason A. Helgerson	Bureau of Federal Relations & Provide	r Assessments
14. TITLE: Medicaid Director	99 Washington Ave – One Commerce P Suite 1460	laza
Department of Health  15. DATE SUBMITTED: SEP 2 3 2016	Albany, NY 12210	
15. DATE SUBMITTED: SEP 2 3 2016		
17. DATE RECEIVED: FOR REGIONAL OFFIC		
17. DATE RECEIVED.	18. DATE APPROVED:	
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Appendix I 2016 Title XIX State Plan Third Quarter Amendment Amended SPA Pages

#### **New York** 1(e)(2)

## APG Reimbursement Methodology - Hospital Outpatient

The following links direct users to the various definitions and factors that comprise the APG reimbursement methodology, which can also be found in aggregate on the APG website at http://www.health.ny.gov/health\_care/medicaid/rates/apg/index.htm. In addition, prior period information associated with these links is available upon request to the Department of Health.

#### Contact Information:

http://www.health.ny.gov/health\_care/medicaid/rates/apg/index.htm Click on "Contacts."

# 3M APG Crosswalk, version 3.11; updated as of [01/01/16] 07/01/16:

http://www.health.ny.gov/health\_care/medicaid/rates/crosswalk/index.htm http://dashboard.emedny.org/CrossWalk/html/cwAgreement.html Click on "Accept" at bottom of page to gain access.

# APG Alternative Payment Fee Schedule; updated as of 01/01/11:

http://www.health.ny.gov/health\_care/medicaid/rates/methodology/index.htm Click on "Alternative Payment Fee Schedule."

APG Consolidation Logic; logic is from the version of 4/01/08, updated as of 10/01/11:

http://www.health.ny.gov/health\_care/medicaid/rates/bundling/ Click on "2011"

# APG 3M Definitions Manual Versions; updated as of [01/01/16] 07/01/16:

http://www.health.ny.gov/health\_care/medicaid/rates/crosswalk/index.htm

# APG Investments by Rate Period; updated as of 07/01/10:

http://www.health.ny.gov/health\_care/medicaid/rates/methodology/index.htm Click on "Investments by Rate Period."

# APG Relative Weights; updated as of [01/01/16] 07/01/16:

http://www.health.ny.gov/health\_care/medicaid/rates/methodology/index.htm Click on "Weights, Proc Weights, and APG Fee Schedule Amounts" file.

## Associated Ancillaries; updated as of 07/01/15:

TN #16-0043	Approval Date
Supersedes TN #16-0016	Effective Date

## New York 1(e)(2.1)

Carve-outs; updated as of 01/01/11: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm
Coding Improvement Factors (CIF); updated as of 07/01/12: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm Click on "CIFs by Rate Period."
If Stand Alone, Do Not Pay APGs; updated as of 01/01/15: http://www.health.state.ny.us/health_care/medicaid/rates/methodology/index.htm Click on "If Stand Alone, Do Not Pay APGs."
If Stand Alone, Do Not Pay Procedures; updated as of 07/01/14: http://www.health.state.ny.us/health_care/medicaid/rates/methodology/index.htm Click on "If Stand Alone, Do Not Pay Procedures."
Modifiers; updated as of 01/01/15: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm Click on "Modifiers."
Never Pay APGs; updated as of 01/01/16: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm
<b>Never Pay Procedures; updated as of [01/01/16] <u>07/01/16</u>:</b> http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm
No-Blend APGs; updated as of 04/01/10: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm
No-Blend Procedures; updated as of 01/01/11: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm Click on "No Blend Procedures."
TN#16-0043 Approval Date
Supersedes TN #16-0016 Effective Date

## New York 1(e)(2.2)

No Capital Add-on APGs; updated as of 07/01/13: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm Click on "No Capital Add-on APGs."
No Capital Add-on Procedures; updated as of 04/01/12 and 07/01/12: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm Click on "No Capital Add-on Procedures."
Non-50% Discounting APG List; updated as of 07/01/15: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm Click on "Non-50% Discounting APG List."
Rate Codes Carved Out of APGs; updated as of 01/01/11: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm Click on "Rate Codes Carved Out of APGs for Article 28 facilities."
Rate Codes Subsumed by APGs; updated as of 01/01/11:  http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm Click on "Rate Codes Subsumed by APGs – Hospital Article 28."
Statewide Base Rate APGs; updated as of 01/01/14: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm Click on "Statewide Base Rate APGs."
[Uniform Packaging] Packaged Ancillaries in APGs; updated as of 01/01/12: http://www.health.ny.gov/health_care/medicaid/rates/methodology/index.htm Click on "Uniform Packaging APGs."
TN#16-0043 Approval Date
Supersedes TN #15-0053 Effective Date

### New York 1(i)

# Reimbursement Methodology – Hospital Outpatient

- I. The criteria for using a procedure-based weight or the relative weight in the methodology is as follows: If a procedure-based weight is available for a particular procedure code, then the procedure-based weight is used. If a procedure-based weight is not available for a particular procedure code, then the relative weight (i.e., "APG weight") is used.
- II. The initial calculation of the APG relative weights were developed using line level charges from 2005 New York Medicaid claims converted to cost using the ratio of cost to charges methodology. The line level costs were brought up to the APG level to determine the average cost of each APG.
  - a. The APG relative weights shall be updated no less frequently than every [four] <u>five</u> years. These APG and weights are set as of December 1, 2008, and are effective for specified services on and after that date. A link to the list of APGs and their relative weights is available in the APG Reimbursement Methodology Reimbursement Components section.
  - b. The APG relative weights shall be reweighted prospectively. The initial reweighting will be based on Medicaid claims data from the December 1, 2008 through September 30, 2009 period. Subsequent reweightings will be based on Medicaid claims data from the most recent twelve month period and will be based on complete and accurate line level procedure and charge data and ratio of cost to charge data.
  - c. The Department shall correct material errors of any given APG relative weight. Such corrections shall make use of benchmarking data consisting of payment information from other payers (including Medicare) reimbursing comparable services. Corrections to material errors in individual APG relative weights shall be made on a prospective basis.
- III. Case mix index is an expression of the average paid APG weight for a given peer group after consolidation, packaging, and discounting. Case mix indices shall be calculated by running applicable claims data through the latest version of the APG software to determine the average final APG weight of the visits. Outlier claims or claim lines may be excluded from this calculation to assure overall accuracy of the final case mix. The initial calculation of case mix indices for periods prior to January 1, 2010, will be based on Medicaid data from the December 1, 2008, through April 30, 2009 period. The January 1, 2010, calculation of case-mix indices shall be based on Medicaid data for the period December 1, 2008, through September 30, 2009. Subsequent calculations will be based on Medicaid claims data from the most recent twelve-month period.

TN	#16-0043	Approval Date	
Superse	des TN <u>#15-0053</u>	Effective Date	

Appendix II 2016 Title XIX State Plan Third Quarter Amendment Summary

#### SUMMARY SPA #16-0043

This State Plan Amendment proposes to revise the Ambulatory Patient Group (APG) methodology for hospital-based clinic and ambulatory surgery services, including emergency room services, to reflect the recalculated weights with component updates to become effective July 1, 2016. The reweighting requirement using updated Medicaid claims data is being revised from no less frequently than every four years to no less frequently than every five years.

Appendix III 2016 Title XIX State Plan Third Quarter Amendment Authorizing Provisions and there is no local share for administrative costs over and above the Medicaid administrative cap.

The Medicaid managed care program utilizes existing state systems for operation (Welfare Management System, eMedNY, etc.).

The Department provides ongoing technical assistance to counties to assist in all aspects of planning, implementing and operating the local program.

Rural Area Participation:

The proposed regulations do not reflect new policy. Rather, they codify current program policies and requirements and make the regulations consistent with section 364-j of the SSL. During the development of the 1115 waiver application and the design of the managed care program, input was obtained from many interested parties.

#### Job Impact Statement

Nature of Impact:

The rule will have no negative impact on jobs and employment opportunities. The mandatory Medicaid managed care program authorized by Section 364-j of the Social Services Law (SSL) will expand job opportunities by encouraging managed care plans to locate and expand in New York State.

Categories and Numbers Affected:

Not applicable.

Regions of Adverse Impact:

None.

Minimizing Adverse Impact:

Not applicable.

Self-Employment Opportunities:

Not applicable.

#### Assessment of Public Comment

The agency received no public comment since publication of the last assessment of public comment.

#### NOTICE OF ADOPTION

October 2011 Ambulatory Patient Groups (APGs) Payment Methodology

I.D. No. HLT-50-11-00015-A

Filing No. 172

Filing Date: 2012-02-28 Effective Date: 2012-03-14

PURSUANT TO THE PROVISIONS OF THE State Administrative Procedure Act, NOTICE is hereby given of the following action:

Action taken: Amendment of Subpart 86-8 of Title 10 NYCRR.

Statutory authority: Public Health Law, section 2807(2-a)(e)

Subject: October 2011 Ambulatory Patient Groups (APGs) Payment Methodology.

Purpose: To refine the APG payment methodology.

Text or summary was published in the December 14, 2011 issue of the Register, I.D. No. HLT-50-11-00015-P.

Final rule as compared with last published rule: No changes.

Text of rule and any required statements and analyses may be obtained from: Katherine Ceroalo, DOH, Bureau of House Counsel, Regulatory Affairs Unit, Room 2438, ESP, Tower Building, Albany, NY 12237, (518) 473-7488, email: regsqna@health.state.ny.us

Assessment of Public Comment

The agency received no public comment.

## Office of Mental Health

#### NOTICE OF ADOPTION

Clinic Treatment Programs

I.D. No. OMH-46-11-00006-A

Filing No. 169

Filing Date: 2012-02-27 Effective Date: 2012-03-14

PURSUANT TO THE PROVISIONS OF THE State Administrative Procedure Act, NOTICE is hereby given of the following action:

Action taken: Amendment of Part 599 of Title 14 NYCRR.

Statutory authority: Mental Hygiene Law, sections 7.09, 31.04, 43.01 and 43.02; Social Services Law, art. 33, sections 364, 364-a and 365-m Subject: Clinic Treatment Programs.

Purpose: Amend and clarify existing regulation and enable providers to seek reimbursement for certain services using State-only dollars.

Substance of final rule: This final adoption amends Part 599 of Title 14 NYCRR which governs the licensing, operation, and Medicaid fee-forservice funding of mental health clinics. 14 NYCRR Part 599 was originally adopted as final on October 1, 2010 and resulted in major changes in the delivery and financing of mental health clinic services. When the regulation was promulgated, the Office of Mental Health understood that there would be issues that might require clarification once providers and recipients of services had experience in operating under the new regulation. This rule making was designed to address those issues and add relatively minor program modifications that have occurred since the initial regulation was promulgated. Non-substantive changes were made to the final rule to further clarify the requirements found in 14 NYCRR Part 599. A summary of all changes, including those non-substantive changes that were made since publication of the Notice of Proposed Rule Making, are found in the narrative below.

- Clarification of the distinction between "injectable psychotropic medication administration" and "injectable psychotropic medication administration with monitoring and education" and the provisions regarding reimbursement for these services;
- Clarification of the definition of "health monitoring", "hospital-based clinic", "modifiers", and "psychiatric assessment", and inclusion of definitions for "Behavioral Health Organization" and "concurrent review". The final version of this regulation also expands the definitions of "diagnostic and treatment center", "hospital-based clinic" and "heath monitoring". The term "smoking status" has been changed to "smoking cessation" for both adults and children, and the definition of "health monitoring" now includes "substance use" as an indicator for both adults and children see new Subdivisions (r), (w) and (ab) of Section 599.4;
- Repeal of provisions requiring a treating clinician to determine the need for continued clinic treatment beyond 40 visits for adults and children:
- -Amendment of the provisions regarding screening of clinic treatment staff by the New York Statewide Central Register of Child Abuse and Maltreatment;
- Clarification of requirements regarding required signatures on treatment plans. The final version of the regulation further clarifies that, for recipients receiving services reimbursed by Medicaid on a fee-for-service basis, the signature of the physician is required on the treatment plan. For recipients receiving services that are not reimbursed by Medicaid on a fee-for-service basis, the signature of the physician, licensed psychologist, LCSW, or other licensed individual within his/her scope of practice involved in the treatment plan is required see Section 599.10(j)(4);
- Addition of provisions regarding reimbursement modifications for visits in excess of 30 and 50 respectively (excluding crisis visits) for fiscal years commencing on or after April 1, 2011. Note the final version of the regulation lists other services that are excluded from the 30/50 thresholds. These services, in addition to crisis visits, include off-site visits, complex care management and any services that are counted as health services see Section 599.13(e);

## Appendix IV 2016 Title XIX State Plan Third Quarter Amendment Public Notice

#### PUBLIC NOTICE Department of Health

Pursuant to 42 CFR Section 447.205, the Department of Health hereby gives public notice of the following:

The Department of Health proposes to amend the Title XIX (Medicaid) State Plan for non-institutional services to revise provisions of the Ambulatory Patient Group (APG) reimbursement methodology on or after July 1, 2016. The following changes are proposed:

The Ambulatory Patient Group (APG) reimbursement methodology is revised to include recalculated weight and component updates that will become effective on or after July 1, 2016. The estimated annual net aggregate increase in gross Medicaid expenditures attributable to this initiative contained in the budget for state fiscal year 2016/2017 is \$67,100.

The public is invited to review and comment on this proposed State Plan Amendment. Copies of which will be available for public review on the Department's website at http://www.health.ny.gov/regulations/state\_plans/status.

Copies of the proposed State Plan Amendments will be on file in each local (county) social services district and available for public review.

For the New York City district, copies will be available at the following places:

New York County 250 Church Street New York, New York 10018

Queens County, Queens Center 3220 Northern Boulevard Long Island City, New York 11101

Kings County, Fulton Center 114 Willoughby Street Brooklyn, New York 11201

Bronx County, Tremont Center 1916 Monterey Avenue Bronx, New York 10457

Richmond County, Richmond Center 95 Central Avenue, St. George Staten Island, New York 10301

For further information and to review and comment, please contact: Department of Health, Bureau of Federal Relations and Provider Assessments, 99 Washington Ave., One Commerce Plaza, Suite 1430, Albany, NY 12210, (518) 474-1673, (518) 473-8825 (FAX), e-mail: spa\_\_inquiries@health.state.ny.us

## PUBLIC NOTICE

Department of State F-2016-0112

Date of Issuance – June 22, 2016

The New York State Department of State (DOS) is required by Federal regulations to provide timely public notice for the activities described below, which are subject to the consistency provisions of the Federal Coastal Zone Management Act of 1972, as amended.

The applicant has certified that the proposed activity complies with and will be conducted in a manner consistent with the approved New York State Coastal Management Program. The applicant's consistency certification and accompanying public information and data are available for inspection at the New York State Department of State offices located at One Commerce Plaza, 99 Washington Avenue, in Albany, New York.

In F-2016-0112, the Town of North Hempstead, is proposing the construction of a shoreline trail from the Town Dock to Manor Haven Park, within the Town of North Hempstead, Nassau County. The project will also include seating, lighting, signage, shoreline restoration and bulkhead rehabilitation. The proposed Bay Walk Trail is part of continuing waterfront reclamation and follows the successful completion of the Village of Port Washington North's Bay Walk Park and Walkway. It is the intention of the Town to continue the design of the current Bay Walk Park southward from Mill Pond Park to the Town Dock. The stated purpose of the proposed action is to link together recreational opportunities that are currently in place or under development along the route, and lead to increased opportunities for public access along Manhasset Bay.

Any interested parties and/or agencies desiring to express their views concerning any of the above proposed activities may do so by filing their comments, in writing, no later than 4:30 p.m., 30 days from the date of publication of this notice, or, July 22, 2016.

Comments should be addressed to the Consistency Review Unit, Department of State, Office of Planning and Development, One Commerce Plaza, 99 Washington Ave., Albany, NY 12231, (518) 474-6000, Fax (518) 473-2464. Electronic submissions can be made by email at: CR@dos.ny.gov.

This notice is promulgated in accordance with Title 15, Code of Federal Regulations, Part 930.

#### PUBLIC NOTICE

Department of State F-2016-0286

Date of Issuance - June 22, 2016

The New York State Department of State (DOS) is required by Federal regulations to provide timely public notice for the activities described below, which are subject to the consistency provisions of the Federal Coastal Zone Management Act of 1972, as amended.

The applicant has certified that the proposed activity complies with and will be conducted in a manner consistent with the approved New York State Coastal Management Program. The applicant's consistency certification and accompanying public information and data are available for inspection at the New York State Department of State offices located at One Commerce Plaza, 99 Washington Avenue, in Albany, New York.

In F-2016-0286, Van Line Bunkering, Inc., is proposing installing a new anchored steel sheet pile bulkhead offshore of the existing timber cribwall bulkhead/wharf as a means for stabilizing and protecting the shoreline at the Court Street Marine Terminal, in the Town of Brooklyn, Kings County. The proposed solution requires a bulkhead comprising steel sheet piles with steel H-pile frame located on the interior side of the proposed sheet piles. The bulkhead terminates and transitions into the existing shoreline at its east end using an approximately 34-ft length of armor stone revetment. As measured from the Spring Mean High Water line (SMHW) the total estimated volumetric displacement of US Coastal Waters is estimated to be approximately 3,233 cy, and the total area of surface coverage will be approximately 9,498 sf. The estimations are conservative in that they do not deduct the areas and volumes of the existing structure remnants as a credit. The stated purpose of the proposed action is that approximately 321-ft length of existing timber cribwall bulkhead/wharf is in a progressive state of failure, exhibiting substantially deteriorated timber members, missing elements, and lateral compromised with significant concerns regarding its stability, particularly since there exists a warehouse building located immediately upland of the bulkhead. A collapse of the bulkhead would result in an uncontrolled release of fill into Gowanus Canal and potentially undermine the foundation elements of the building.

Any interested parties and/or agencies desiring to express their views concerning any of the above proposed activities may do so by filing their comments, in writing, no later than 4:30 p.m., 30 days from the date of publication of this notice, or, July 22, 2016.

Comments should be addressed to the Consistency Review Unit, Department of State, Office of Planning and Development, One Com-

# Appendix V 2016 Title XIX State Plan Third Quarter Amendment Responses to Standard Funding Questions

## NON-INSTITUTIONAL SERVICES State Plan Amendment #16-0043

## **CMS Standard Funding Questions**

The following questions are being asked and should be answered in relation to all payments made to all providers reimbursed pursuant to a methodology described in Attachment 4.19-B of this SPA. For SPAs that provide for changes to payments for clinic or outpatient hospital services or for enhanced or supplemental payments to physician or other practitioners, the questions must be answered for all payments made under the state plan for such service.

1. Section 1903(a)(1) provides that Federal matching funds are only available for expenditures made by States for services under the approved State plan. Do providers receive and retain the total Medicaid expenditures claimed by the State (includes normal per diem, supplemental, enhanced payments, other) or is any portion of the payments returned to the State, local governmental entity, or any other intermediary organization? If providers are required to return any portion of payments, please provide a full description of the repayment process. Include in your response a full description of the methodology for the return of any of the payments, a complete listing of providers that return a portion of their payments, the amount or percentage of payments that are returned and the disposition and use of the funds once they are returned to the State (i.e., general fund, medical services account, etc.).

**Response:** Providers do retain the payments made pursuant to this amendment. However, this requirement in no way prohibits the public provider, including county providers, from reimbursing the sponsoring local government for appropriate expenses incurred by the local government on behalf of the public provider. The State does not regulate the financial relationships that exist between public health care providers and their sponsoring governments, which are extremely varied and complex. Local governments may provide direct and/or indirect monetary subsidies to their public providers to cover on-going unreimbursed operational expenses and assure achievement of their mission as primary safety net providers. Examples of appropriate expenses may include payments to the local government which include reimbursement for debt service paid on a provider's behalf, reimbursement for Medicare Part B premiums paid for a provider's retirees, reimbursement for contractually required health benefit fund payments made on a provider's behalf, and payment for overhead expenses as allocated per federal Office of Management and Budget Circular A-87 regarding Cost Principles for State, Local, and Indian Tribal Governments. The existence of such transfers should in no way negate the legitimacy of these facilities' Medicaid payments or result in reduced Medicaid federal financial participation for the State. This position was further supported by CMS in review and approval of SPA 07-07C when an on-site audit of these transactions for New York City's Health and Hospitals Corporation was completed with satisfactory results.

- 2. Section 1902(a)(2) provides that the lack of adequate funds from local sources will not result in lowering the amount, duration, scope, or quality of care and services available under the plan. Please describe how the state share of each type of Medicaid payment (normal per diem, supplemental, enhanced, other) is funded. Please describe whether the state share is from appropriations from the legislature to the Medicaid agency, through intergovernmental transfer agreements (IGTs), certified public expenditures (CPEs), provider taxes, or any other mechanism used by the state to provide state share. Note that, if the appropriation is not to the Medicaid agency, the source of the state share would necessarily be derived through either through an IGT or CPE. In this case, please identify the agency to which the funds are appropriated. Please provide an estimate of total expenditure and State share amounts for each type of Medicaid payment. If any of the non-federal share is being provided using IGTs or CPEs, please fully describe the matching arrangement including when the state agency receives the transferred amounts from the local governmental entity transferring the funds. If CPEs are used, please describe the methodology used by the state to verify that the total expenditures being certified are eligible for Federal matching funds in accordance with 42 CFR 433.51(b). For any payment funded by CPEs or IGTs, please provide the following:
  - a complete list of the names of entities transferring or certifying funds;
  - (ii) the operational nature of the entity (state, county, city, other);
  - (iii) the total amounts transferred or certified by each entity;
  - (iv) clarify whether the certifying or transferring entity has general taxing authority: and,
  - (v) whether the certifying or transferring entity received appropriations (identify level of appropriations).

**Response:** Payments made to service providers under the provisions of this SPA are funded through a general appropriation received by the State agency that oversees medical assistance (Medicaid), which is the Department of Health. The source of the appropriation is the Local Assistance Account under the General Fund/Aid to Localities.

3. Section 1902(a)(30) requires that payments for services be consistent with efficiency, economy, and quality of care. Section 1903(a)(1) provides for Federal financial participation to States for expenditures for services under an approved State plan. If supplemental or enhanced payments are made, please provide the total amount for each type of supplemental or enhanced payment made to each provider type.

**Response:** The payments authorized for this provision are not supplemental or enhanced payments.

 For clinic or outpatient hospital services please provide a detailed description of the methodology used by the state to estimate the upper payment limit (UPL) for each class of providers (State owned or operated, non-state government owned or operated, and privately owned or operated). Please provide a current (i.e., applicable to the current rate year) UPL demonstration.

**Response:** State staff are working to finalize the 2015 UPL demonstration, which the 2016 is contingent upon.

5. Does any governmental provider receive payments that in the aggregate (normal per diem, supplemental, enhanced, other) exceed their reasonable costs of providing services? If payments exceed the cost of services, do you recoup the excess and return the Federal share of the excess to CMS on the quarterly expenditure report?

**Response:** The rate methodologies included in the State Plan for outpatient hospital services are either cost-based subject to ceilings or based upon the Ambulatory Patient Group (APG) system. We are unaware of any requirement under current federal law or regulation that limits individual provider's payments to their actual costs.

#### **ACA Assurances:**

 Maintenance of Effort (MOE). Under section 1902(gg) of the Social Security Act (the Act), as amended by the Affordable Care Act, as a condition of receiving any Federal payments under the Medicaid program during the MOE period indicated below, the State shall not have in effect any eligibility standards, methodologies, or procedures in its Medicaid program which are more restrictive than such eligibility provisions as in effect in its Medicaid program on March 10, 2010.

#### MOE Period.

- Begins on: March 10, 2010, and
- Ends on: The date the Secretary of the Federal Department of Health and Human Services determines an Exchange established by a State under the provisions of section 1311 of the Affordable Care Act is fully operational.

**Response:** This SPA complies with the conditions of the MOE provision of section 1902(gg) of the Act for continued funding under the Medicaid program.

2. Section 1905(y) and (z) of the Act provides for increased FMAPs for expenditures made on or after January 1, 2014 for individuals determined eligible under section 1902(a)(10)(A)(i)(VIII) of the Act. Under section 1905(cc) of the Act, the increased FMAP under sections 1905(y) and (z) would not be available for States that require local political subdivisions to contribute amounts toward the non-Federal share of the State's expenditures at a greater percentage than would have been required on December 31, 2009.

<u>Prior to January 1, 2014</u> States may potentially require contributions by local political subdivisions toward the non-Federal share of the States' expenditures at percentages <u>greater than</u> were required on December 31, 2009. <u>However</u>, because of the provisions of section 1905(cc) of the Act, it is important to determine and document/flag any SPAs/State plans which have such greater percentages prior to the January 1, 2014 date in order to <u>anticipate potential violations and/or appropriate corrective actions</u> by the States and the Federal government.

**Response:** This SPA would [ ] / would  $\underline{not}$  [  $\checkmark$  ] violate these provisions, if they remained in effect on or after January 1, 2014.

 Please indicate whether the State is currently in conformance with the requirements of section 1902(a)(37) of the Act regarding prompt payment of claims.

**Response:** The State does comply with the requirements of section 1902(a)(37) of the Act regarding prompt payment of claims.

#### **Tribal Assurance:**

Section 1902(a)(73) of the Social Security Act the Act requires a State in which one or more Indian Health Programs or Urban Indian Organizations furnish health care services to establish a process for the State Medicaid agency to seek advice on a regular ongoing basis from designees of Indian health programs whether operated by the Indian Health Service HIS Tribes or Tribal organizations under the Indian Self Determination and Education Assistance Act ISDEAA or Urban Indian Organizations under the Indian Health Care Improvement Act.

IHCIA Section 2107(e)(I) of the Act was also amended to apply these requirements to the Children's Health Insurance Program CHIP. Consultation is required concerning Medicaid and CHIP matters having a direct impact on Indian health programs and Urban Indian organizations.

- a) Please describe the process the State uses to seek advice on a regular ongoing basis from federally recognized tribes Indian Health Programs and Urban Indian Organizations on matters related to Medicaid and CHIP programs and for consultation on State Plan Amendments waiver proposals waiver extensions waiver amendments waiver renewals and proposals for demonstration projects prior to submission to CMS.
- b) Please include information about the frequency inclusiveness and process for seeking such advice.
- c) Please describe the consultation process that occurred specifically for the development and submission of this State Plan Amendment when it occurred and who was involved.

**Response:** Tribal consultation was performed in accordance with the State's tribal consultation policy as approved in SPA 11-06, and documentation of such is included

with this submission. To date, no feedback has been received from any tribal representative in response to the proposed change in this SPA.